

Minutes of the Meeting of the Council of the City of Sheffield held in the Town Hall, Sheffield, S1 2HH, on Friday 7 March 2014, at 2.00 pm, pursuant to notice duly given and Summonses duly served.

**PRESENT**

THE LORD MAYOR (Councillor Vickie Priestley)  
THE DEPUTY LORD MAYOR (Councillor Peter Rippon)

1	<i>Arbourthorne Ward</i> Julie Dore Mike Drabble Jack Scott	10	<i>Dore &amp; Totley Ward</i> Keith Hill Joe Otten Colin Ross	19	<i>Mosborough Ward</i> David Barker Isobel Bowler Tony Downing
2	<i>Beauchief &amp; Greenhill Ward</i> Simon Clement-Jones Roy Munn Clive Skelton	11	<i>East Ecclesfield Ward</i> Garry Weatherall Steve Wilson Joyce Wright	20	<i>Nether Edge Ward</i> Nikki Bond Anders Hanson Qurban Hussain
3	<i>Beighton Ward</i> Helen Mirfin-Boukouris Chris Rosling-Josephs Ian Saunders	12	<i>Ecclesall Ward</i> Penny Baker Roger Davison Diana Stimely	21	<i>Richmond Ward</i> Martin Lawton Lynn Rooney
4	<i>Birley Ward</i> Denise Fox Bryan Lodge Karen McGowan	13	<i>Firth Park Ward</i> Sheila Constance Alan Law Chris Weldon	22	<i>Shiregreen &amp; Brightside Ward</i> Peter Price Sioned-Mair Richards Peter Rippon
5	<i>Broomhill Ward</i> Jayne Dunn Shaffaq Mohammed Stuart Wattam	14	<i>Fulwood Ward</i> Sue Alston Andrew Sangar Cliff Woodcraft	23	<i>Southey Ward</i> Leigh Bramall Tony Damms Gill Furniss
6	<i>Burngreave Ward</i> Jackie Drayton Ibrar Hussain Talib Hussain	15	<i>Gleadless Valley Ward</i> Steve Jones Cate McDonald Tim Rippon	24	<i>Stannington Ward</i> David Baker Katie Condliffe Vickie Priestley
7	<i>Central Ward</i> Jillian Creasy Mohammad Maroof Robert Murphy	16	<i>Graves Park Ward</i> Ian Auckland Bob McCann	25	<i>Stockbridge &amp; Upper Don Ward</i> Alison Brelsford Richard Crowther Philip Wood
8	<i>Crookes Ward</i> Sylvia Anginotti Rob Frost Geoff Smith	17	<i>Hillsborough Ward</i> Janet Bragg Bob Johnson George Lindars-Hammond	26	<i>Walkley Ward</i> Ben Curran Neale Gibson
9	<i>Darnall Ward</i> Harry Harpham Mazher Iqbal Mary Lea	18	<i>Manor Castle Ward</i> Jenny Armstrong Terry Fox Pat Midgley	27	<i>West Ecclesfield Ward</i> Trevor Bagshaw Adam Hurst Alf Meade
				28	<i>Woodhouse Ward</i> Mick Rooney Jackie Satur Ray Satur



**1. INTRODUCTION OF COUNCILLOR MIKE DRABBLE**

The Council welcomed the newly elected Member for the Arbourthorne Ward, Councillor Mike Drabble, who was elected to the City Council on 6 February 2014.

**2. APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillors John Campbell, Denise Reaney and Nikki Sharpe.

**3. DECLARATIONS OF INTEREST OR INABILITY TO VOTE ON THE SETTING OF THE COUNCIL TAX**

Councillor Sylvia Anginotti declared a personal interest in item of business number 6 (Revenue Budget and Capital Programme 2014/15) on the Council Summons as she is Chair of the Northern Refugee Centre and in relation to small grants.

There were no other declarations of interest or inability to vote on the setting of the Council Tax by Members of the City Council.

**4. PUBLIC QUESTIONS AND PETITIONS AND OTHER COMMUNICATIONS**

**3.1 Petitions**

(a) Petition Requesting the Council to Re-evaluate the Choice of Operating Model Chosen for the Library Service

The Council received a petition containing 8 signatures and requesting the Council to re-evaluate the operating model chosen for the Library Service.

Representations on behalf of the petitioners were made by Mr Wil Hiorns.

He stated that the Equalities Impact Assessment listed particular groups that would be highly affected by library closures. Many people were not able to independently travel to an alternative library and the Home Library Service and Schools Library Service would not fill the gap in terms of access to the service.

Mr Hiorns stated that the Library Review and Scrutiny Committee did not consider the operating model. He stated that the consultation had indicated that 61 percent of people were unhappy with the proposals for the Library Service and he expressed concerns about the influence of the consultation outcome upon the decision and the extent of consultation which took place with children. He stated that people were still asking for replies to questions previously put to the Council and asked for a re-evaluation of the choice of operating model.

The Council referred the petition to Councillor Mazher Iqbal, the Cabinet

Member for Communities and Inclusion.

(b) Petition Requesting the Council to Change the Library Model Proposal

The Council received a petition containing 5 signatures and requesting the Council to change the library model proposal.

Representations on behalf of the petitioners were made by Ruth Woodhouse. She expressed concern at the effect of library proposals on children and stated that the survey of young users had not been used to influence the proposals. Both teachers and libraries had a role in familiarising children with libraries and giving them the confidence to use libraries.

Ruth Woodhouse stated that a petition was submitted concerning the retention of staff at the Park Library. The group which was planning to run the Park Library was not planning to include the use of a librarian as part of their bid and would charge schools for the use of the Library. There was concern that the groups which planned to run libraries had insufficient knowledge of how to work with children. Whilst the Central Library was put forward as an alternative library, it was 55 minutes' walk from the schools affected in the vicinity of Park Library.

Substantial petitions had been submitted concerning the 16 Libraries affected by the proposals, requesting the Council to challenge the planned model for Community libraries which, she stated, would affect access to the Library Service for children and others.

The Council referred the petition to Councillor Mazher Iqbal, the Cabinet Member for Communities and Inclusion. Councillor Iqbal stated that if there were a large number of people affected by the disproportionate cuts imposed by the Government and local government would be substantially affected by further cuts to funding in future years. It was important that the Council put in place resources and ensure that it was listening to people and could change its approach.

The Park Library had worked in its local community for many years. The Park Library Action Group had submitted a business plan and there would be up to 15 hours of community development librarian support available each week. Proposals concerning the Library Service had been taken to the Scrutiny Committee twice. It was important that the Council provided a comprehensive and efficient Library Service. The Council had applied the principles of the Fairness Commission in respect of the proposals concerning the Library Service and it was important that inequalities were addressed.

Councillor Iqbal stated that the Scrutiny Committee had been chaired so as to ensure balance and provide the opportunity to scrutinise the proposals. It was also important that the Council had opportunity to hear what local people have said. It was evident that people understood the issues involved and relating to the Library Service. The City needed a viable and sustainable Library Service.

3.2 Public Questions

3.2.1 Public Questions Concerning Travel Passes for Disabled People

- i. Dawn Saunders stated that, with a bus pass plus one, anyone could travel with her and was able to travel for free. The plus one pass was also valid regionally. However, this concession was to be removed from her and her companion and she would have to reimburse her companion for journeys which they took in future. People who have additional needs when they travelled also often had less alternative options and had to use the bus.
- ii Eric Andrews asked how much was the saving being made by the removal of the concessionary travel pass?
- iii Frank Gardner stated that he was totally blind and he worked and needed to travel before 9.30am. Whilst he did understand the budget cuts, his concerns about the removal of the concessionary pass were that an ordinary ticket did not provide information which could be read by somebody who is blind as they did not include braille and he was concerned, as a vulnerable person, for his safety. He depended on braille and speech as methods of communication. The pass for the visually impaired carried an eye symbol and it helped to protect both his safety and dignity.
- iv Jean Taylor asked why people were not informed much earlier of the potential change. The numbers of people attending to express their views would have been greater had more notice been given of the changes to concessionary travel. She felt that the change had been pushed through more quickly that it might have been.
- v A question was asked on behalf of David White concerning how disabled and equalities legislation was addressed when the travel pass for trains in South Yorkshire was being taken away. He referred to an increase in social isolation which may result from the changes, together with the indignity of trying to use cash when buying a ticket. He was a member of the Yorkshire Cricket team and trained with them, something which he would not be able to afford if he no longer has a travel pass for the train.
- vi Ray Johnson asked how many Members of the Council had to use public transport.
- vii Pauline Steeples asked why people were not being given the option of paying a contribution towards the cost of a travel pass and she stated that she would not be able to afford to travel to see her family, if the concession was removed.
- viii David Damms asked why the bus passes were being taken away. He stated that he was disabled and his hobby was trainspotting, travelling to Wakefield and Doncaster and these journeys would be affected if the passes ceased.

- ix Jules Jones referred to mobility passes for disabled children and the decision to limit their use until after 9.30am. This would affect children with disabilities who needed to travel to school, which started at 8.20am. She asked the Council to reconsider the proposed 9.30am start time for the mobility passes and she expressed concern that there had not been adequate consultation of this matter and that the decision may constitute discrimination.
- x Steve Hambleton, representing Sheffield Royal Society for the Blind, stated that the decision to remove local travel concessions was made by the South Yorkshire Passenger Integrated Transport Authority, which would receive a reduced levy from the local authorities in South Yorkshire resulting from budget cuts. He stated that the impact of the change would include additional demand pressure on social services. Limited information was available from the Passenger Transport Executive concerning the cost of concessions. Disabled pass holders represented 12 percent of the total number of pass holders and he believed the annual cost of concessions was £600K and the cost of funding the concessions for disabled people in Sheffield would be approximately £30-35K. This cost was negligible compared to the total reduction in the Transport Authority levy. He asked the Council to consider restoring the concessions for disabled people in Sheffield.
- xi A question was asked on behalf of Adam Butcher concerning consultation which was undertaken by the Transport Authority and it was commented that it was vulnerable people who would be affected by the change to concessionary passes.

The Cabinet Member for Business, Skills and Development, Councillor Leigh Bramall, responded to the questions. He thanked the questioners and campaigners. As background, he stated that the Integrated Transport Authority (ITA) took the decision concerning concessionary passes. Members of the City Council, including himself, were also representatives on the ITA. The South Yorkshire local authorities pay a levy to the ITA. As a result of the funding cuts from central government, councils, including Sheffield City Council, had reduced the amount of levy which they paid to the ITA. If this reduction was not made, then the Council would need to cut its own services even further.

A saving of £8 million to the ITA's budget was proposed in 2014/15. A large proportion of the budget was ring-fenced so the element of discretion was quite small. The choice was to reduce local enhancements or, alternatively, to make cuts to other areas - for example by increasing the price of bus travel for children and young people, removing the enhancements that help people to travel for employment purposes or to cease tendered bus services. The view was taken that it was better to reduce enhancements, rather than to cut the tendered bus service. Councillor Bramall stated that, unfortunately, the funding cuts were likely to continue and further proposals to make cuts may need to be made in the future.

The Passenger Transport Executive had undertaken an Equality Impact

Assessment and consultation, in relation to which there were 19 representative groups and the Transport Executive would have further information available. The consultation asked what people would prioritise and people had said that that they would rather retain bus services and lose the element of free travel before 9.30am. Councillor Bramall stated that the proposal was not necessarily desirable and it would have an impact on people.

Councillor Bramall stated that just nine (including South Yorkshire) out of 89 transport authorities gave enhancements to rail travel and the enhancements to travel schemes had reduced considerably since 2010. 75 percent of local authorities offered enhancements to national schemes, although the number once more had reduced since 2010. Derbyshire, North Nottinghamshire and West Yorkshire did not offer concessionary passes before 9.30am, according to the Department for Transport. Whilst some other areas would retain the pre-9.30am concession, there was also evidence that tendered bus services were being reduced in those areas. He pointed out that the local enhancement scheme in South Yorkshire had been the most generous outside London.

The Council was working on a scheme to provide for children with a disability that needed to travel to school, recognising that they had special needs over and above other groups. Councillor Bramall confirmed that the carer's pass from 9.30 am to 11.00pm would remain. The concessionary scheme for disabled people would remain from 9.30am until 11.00pm. However, it was not affordable to continue to provide a local enhancement.

The Passenger Transport Executive was investing in audio equipment and announcements on key bus routes and drivers were trained in relation to accessibility. In response to the question concerning elected Members' use of public transport, Councillor Bramall stated he did not know about other elected Members, but speaking for himself, he used the bus, car and cycled. In relation to people making a contribution to the scheme, the level of savings required meant that would not help to achieve the required amount of savings.

There was not a national requirement for any concessionary train travel to be funded locally. Whilst, the journey time may take longer, people could use the bus as an alternative.

The Council was looking at a scheme to provide for disabled children and young people to travel to school. The ITA did undertake consultation and there was no suggestion that the decision had been rushed through. The annual saving to the ITA through the removal of locally funded concessionary travel on trains was £329K and from alignment of bus and tram concessionary times to that of the national scheme, the saving was £300K.

He believed that the calculation which was presented by Mr Hambleton concerning the cost of retaining concessionary travel on buses between 9.00am and 11.00pm was not correct and the actual cost would be likely to be much higher. The Council was looking at mitigating the worst impacts of the decision and proposals would be made in due course.

3.2.2 Public Questions Concerning Library Services

- i Dermot Gleeson asked what was preventing the Council from committing some professional paid staff to each of the independent libraries and restoring some degree of fairness and efficiency in the distribution of resources.
- ii Pauline Rosser stated that the Department for Culture, Media and Sport reports on library closures stated that “we would be concerned if libraries were closed or their services disproportionately reduced, just to save money”. In reference to this, she asked if the Council would reconsider its proposals for libraries.
- iii Gemma Short asked what contingency plans the Council had in place in the libraries’ budget for if voluntarily run libraries fail or get into difficulty.
- iv Marcus O’Hagan stated that the Council sets high standards of conduct and says that it will not set an 'illegal' budget. He asked: how this can be the case when questions regarding the library proposals remain unanswered or are answered in a dismissive manner. He asked whether this was a neglect of duty. Mr O’Hagan also expressed concerns regarding the consultation process and given these concerns asked how can the budget be lawful?

Mr O’Hagan also asked if a volunteer breaks the law and/or this leads to a safeguarding issue, who will be responsible. He asked for details of all advice given on this matter to be provided, for example if the Council had obtained legal advice from outside its own legal officers. Finally, he asked where can amelioration of the risks attributable to having non-professionals be found in the Council’s Annual Audit.

- v Wil Hiorns stated that the Library Review document did not include much regarding strategy but mainly concerned tactics. He said that he was shocked by the statement which he said was made by the Cabinet Member, Councillor Iqbal, at the Scrutiny meeting, that he could probably still provide a comprehensive Library service if all the community libraries were closed and only the Central Library was kept open, albeit for 24 hours a day.

He asked whether the Council would pledge that this was ‘rock bottom’ for the Library Service or would there be more consultation and closures in future. The proposal stated that the Council wanted to keep all libraries open, so that there is the option to invest again in the future. He asked if the Council would pledge to publish a concrete plan for re-investment in the library service aligned to particular economic trigger conditions.

The Cabinet Member for Communities and Inclusion, Councillor Mazher Iqbal, responded to the questions.

In relation to the provision of paid staff, he referred to the impact of Government funding cuts and the difficult decisions that the Council had to make as a result. Sheffield was one of the last local authorities to go through a library review and

funding reductions to the library service. Nationally, over 400 libraries had closed over 4 years. There were no specific criteria as to what constituted a comprehensive and efficient library service. Information concerning the proposals was contained in the Cabinet report, a copy of which he could provide.

The Council had been fighting for a fair deal for Sheffield, including support for a petition containing 10,000 signatures. He stated that the cuts to local Government were both disproportionate and unfair, with more prosperous areas receiving relatively more resources. Nationally, councillors of different political party affiliations had also said that there should be no further funding cuts to local government.

In relation to the viability of libraries in the future, a number of workshops had taken place and he had also supported colleagues and organisations in seeking to keep libraries open. The business plans of groups wishing to run libraries should be viable and sustainable. Some 80 percent of the libraries' budget related to staffing and there simply were not enough resources to continue to afford staffing at present levels.

The Council could not set an illegal budget as there would be intervention from the Government if that was the case. The Council wanted to protect communities and the most vulnerable people and was not neglecting its duty.

With regard to contingency, action would have to be taken at an appropriate time. In relation to safeguarding, there were policies, procedures and training for volunteers.

The Chief Executive commented that the Council would not do anything that would compromise its safeguarding responsibilities.

### 3.2.3 Public Questions Concerning Questions, Budget Cuts and Standing Up to Government

Peter Hartley asked if his questions to last full Council, Cabinet and Scrutiny Meetings could in future be recorded accurately in the minutes.

Secondly, he asked if the Council would still be making cuts in the budget when a Labour government is elected in 2015.

Thirdly, Mr Hartley asked when will the Council stand up to any government or will it remain servile and he referred to the harsh treatment which the Council was giving to the citizens of Sheffield.

Mr Hartley requested a written response to his questions

The Cabinet Member for Finance and Resources, Councillor Ben Curran, responded. He stated that people did not have to attend the Council meeting if they had questions, and they could put them in writing and by email. The minutes of meetings were approved and could be amended by Council. In

relation to the budget cuts, the Council would do the best that it could with the resources that it was given and he did not have a crystal ball to enable him to see the future as regards funding. He assured Mr Hartley that the Council would do the best that it could, regardless of the party in government.

#### 3.2.4 Public Question Concerning the Bedroom Tax

Martin Brighton asked the Council to please provide responses to the following statements, indicating where justification may be found in documents:

The term 'spare room subsidy' is an artificial device created to extract money from the poorest in society. Using this government's argument, if people on benefits have satellite, phone, internet, pets, drink, smoke, then their benefits should be pro-rata reduced on the grounds that benefits should not be a subsidy for talking, nicotine, learning, alcohol, compassion, avoiding loneliness, having a TV, etc. It is argued that any implementation of the Bedroom Tax is an unlawful inclusion in the Annual Budget.

The Deputy Leader and Cabinet Member for Homes and Neighbourhoods, Councillor Harry Harpham, responded that a future Labour Government would scrap the 'bedroom tax'. Lots of people had come to Council to speak about it and he had not heard a defence or anyone in favour of the measures, except for Conservatives and Liberal Democrats.

#### 3.2.5 Public Question Concerning Housing Revenue Account (HRA)

Martin Brighton asked the Council to please provide responses to the following statements, indicating where justification may be found in documents:

He stated that three days ago Housing minister Kris Hopkins directed that council landlords that mis-use HRA money will have to pay it back to the Government. This council wants to create 600 more council homes, using HRA money. Whilst a noble cause, the decision was made without prior consultation and consent of tenants, and affects the debt management plans, so the inclusion to finance the scheme could be unlawful.

There are also several other projects where use of HRA money does not exclusively benefit tenants, one project has been soundly rejected by tenants, and in fact these would be more appropriately financed by the department that benefits, so inclusion in the Annual budget could be deemed unlawful.

The Deputy Leader and Cabinet Member for Homes and Neighbourhoods, Councillor Harry Harpham, responded that, if the HRA was misused, then the Council should pay the HRA money back. The creation of 600 homes in the City had been proposed to the City Wide Housing Forum and the Tenant Engagement Forum and was something which had been widely welcomed in the City. It was the first time that a Council administration would have been able to create that number of homes in 30 years. The HRA was considered by the Council at its meeting on 5<sup>th</sup> February 2014. Councillor Harpham stated that the Administration would ensure that the HRA monies were used for the betterment

of tenants in the City.

### 3.2.6 Public Question Concerning South Yorkshire Trading Standards Unit

Martin Brighton asked the Council to please provide responses to the following statements, indicating where justification may be found in documents:

Following new disclosures using the FoIA (Freedom of Information Act), it is disclosed that not only are local authorities disinclined to pay the alleged pro-rata share of the millions of alleged losses, but that there is no evidence to fully account for those losses. There is no accounting for these losses in the Annual Budget, so the Annual Budget could be said to be unlawful.

The Cabinet Member for Finance and Resources, Councillor Ben Curran, responded that he had mandated the Council's Chief Executive to take steps regarding the debts relating to South Yorkshire Trading Standards. The negotiations relating to this matter were moving in the right direction and the issue was covered on the balance sheet. The budget presented to Council was legal.

### 3.2.7 Public Question Concerning Common Purpose

Mr Brighton stated that, with thanks to the Council officer, it was revealed that this Council has resumed expenditure on Common Purpose, despite directions from Eric Pickles to cease. He asked where is the arguably unlawful projection of expenditure on Common Purpose in the Annual Accounts.

The Cabinet Member for Finance and Resources, Councillor Ben Curran, responded that the Council was a responsible employer and provided training for its employees. There was no contract request to use Common Purpose for any work at the moment.

## 5. REPRESENTATION, DELEGATED AUTHORITY AND RELATED ISSUES

RESOLVED: On the Motion of Councillor Pat Midgley, seconded by Councillor Gill Furniss, that (a) Council notes that Councillor Mike Drabble, who was elected on 6th February, 2014 as an Arbourthorne Ward Councillor, has joined the Labour Group on the Council, thereby restoring the political composition of the Council to the position that was reported to the Council's Annual General Meeting on 15th May 2013 when political proportionality was last reported to the Council (i.e. 60 Labour : 22 Lib Dem : 2 Green), and that, accordingly, there is no requirement to revise the allocation of seats on Council Committees to the political groups;

(b) approval be given to the following changes to the memberships of Committees, Boards, etc.

Licensing Committee

- Councillor Mike Drabble to fill a vacancy

Scrutiny and Policy Development Committee - Councillor Denise Reaney to  
Substitute Members replace Councillor David  
Baker

(c) representatives be appointed to other bodies, as follows:-

Local Government Yorkshire and Humber - Councillor Ben Curran to  
Employers' Committee replace Councillor Harry  
Harpham

## **6. DESIGNATION OF MONITORING OFFICER AND SECTION 151 OFFICER**

RESOLVED: On the Motion of Councillor Ben Curran, seconded by Councillor Ian Saunders, that this Council:-

- (a) notes the role of the Monitoring Officer and Section 151 Officer, as set out in the report of the Chief Executive now submitted;
- (b) designates the Interim Director of Legal and Governance as Monitoring Officer from 1<sup>st</sup> April 2014; and
- (c) confirms the appointment of the Interim Executive Director of Resources as Section 151 Officer from 17th February 2014 until the return to the post of the substantive post holder.

### Lynne Bird

The Lord Mayor (Councillor Vickie Priestley) reported that Lynne Bird, the Council's Director of Legal and Governance and Monitoring Officer, had been appointed by the Lord Chancellor to serve as a Tribunal Judge and was leaving the Council on 31 March 2014. On behalf of the Council, the Lord Mayor thanked Lynne for all of her work for the City Council and wished her well in her new role.

## **7. SUSPENSION OF PROCEDURAL RULES**

RESOLVED: On the Motion of Councillor Pat Midgley, seconded by Councillor Penny Baker, that, in accordance with Council Procedure Rules 4 and 11,

- (a) Council Procedure Rule 17.5 be suspended with regard to the time limit of 3 minutes per speaker for the movers and seconders of amendments, in accordance with Council Procedure Rule 11; and (b) Council Procedure Rule 17.11(a) be suspended with regard to giving the mover of a motion the right of reply.

## **8. REVENUE BUDGET AND CAPITAL PROGRAMME 2014/15**

It was moved by Councillor Harry Harpham, seconded by Councillor Mary Lea, that the following decisions taken by the Cabinet at its meeting held on 19th February, 2014, arising from its consideration of (a) a joint report of the Chief Executive and the Executive Director, Resources on the Revenue Budget 2014/2015 and (b) a report of the Executive Director, Resources on the Capital Programme 2014/2015 be approved:-

**REVENUE BUDGET 2014/15**

“RESOLVED: That the City Council, at its meeting on 7<sup>th</sup> March, 2014, be recommended to:-

- (a) approve a net Revenue Budget for 2014/15 amounting to £451.248m;
- (b) approve a Band D equivalent Council Tax of £1282.75 for City Council services, i.e. at the same level as 2013/14;
- (c) approve the Revenue Budget allocations and Budget Implementation Plans for each of the services, as set out in Appendix 2 of the report;
- (d) note that, based on the estimated expenditure level set out in Appendix 3 to the report, the amounts shown in part B of Appendix 6 would be calculated for the City Council for the year 2014/15, in accordance with sections 32 to 36 of the Local Government Finance Act 1992;
- (e) note the information on the precepts issued by the South Yorkshire Police Authority and the South Yorkshire Fire and Civil Defence Authority, together with the impact of these on the overall amount of Council Tax to be charged in the City Council’s area;
- (f) approve the proposed amount of compensation to Parish Councils for the loss of council tax income in 2014/15 at the levels shown in the table below paragraph 186”
- (g) approve the proposed changes to empty property discounts in respect of Council Tax
- (h) note the latest 2013/14 budget monitoring position;
- (i) approve the Treasury Management and Annual Investment Strategies as set out in Appendix 7 to the report and the recommendations contained therein;
- (j) approve the Minimum Reserve Provision (MRP) Statement set out in Appendix 7 to the report; and
- (k) delegate authority to the Director of Finance to undertake Treasury Management activity, to create and amend appropriate Treasury Management Practice statements and to report on the operation of Treasury Management activity on the terms set out in those documents.”

## **CAPITAL PROGRAMME 2014/15**

“RESOLVED: That the City Council, at its meeting on 7<sup>th</sup> March, 2014, be recommended to:-

- (a) approve those specific projects included in the years 2013-14 to 2017-18 programmes as at Appendix 8 of the report. Block allocations were included within the programme for noting at this stage and detailed proposals will be brought back for separate Member approval as part of the monthly monitoring procedures;
- (b) note the proposed Capital Programme for the 5 years to 2017/18 as per Appendix 8 to the report; and
- (c) approve the allocations from the Corporate Resource Pool (CRP) and the policy outlined in Appendix 4 to the report such that the commitment from the CRP is limited to 1 year and no CRP supported schemes are approved beyond 2014-15. (If substantial capital receipts are realised within 2013-14 or 2014-15 a further report will be brought to Members as part of the monthly approval process).”

Whereupon, it was moved by Councillor Ben Curran, seconded by Councillor Julie, Dore, as an amendment, that the recommendations of the Cabinet held on 19<sup>th</sup> February, 2014, as relates to the City Council's Revenue Budget and Capital Programme 2014/15, be replaced by the following resolution:-

RESOLVED: That this Council:

- (1) continues to oppose the unfair cuts imposed on Sheffield by the Government and recognises that by 2015/16 the amount of funding the Council receives from central government will have been cut by over 50%;
- (2) regrets that local government has been targeted disproportionately for cuts, noting that despite only accounting for 7% of public spending it has taken 22% of cuts and recalls comments by The Rt. Hon. Danny Alexander MP, Chief Secretary to the Treasury, that local government has “borne the brunt of deficit reduction”;
- (3) believes that the Government continue to target Sheffield alongside towns and cities in the north of England at the same time as some of the wealthiest areas in the country are receiving just a fraction of the cuts;
- (4) confirms that in the financial year 2014/15 the Council will have to generate savings of around £58 million and remains fundamentally disappointed that despite the Administration's continuous pleas to the Liberal Democrats - both at national and local levels - to stand up for Sheffield, they are not acting as a check on the Conservative-led

Government;

- (5) notes recent research highlighting the total cuts per household between 2013/14 and 2015/16 see Sheffield losing a total of £308 whilst Windsor & Maidenhead lost only £87 and Wokingham lost £86;
- (6) further notes the recent Joseph Rowntree Foundation Report, 'Coping with the cuts? Local government and poorer communities' states that "Cuts in spending power and budgeted spend are systematically greater in more deprived local authorities than in more affluent ones";
- (7) in addition recognises that these cuts are in addition to increasing cost pressures facing the Council such as rising costs in adult social care, putting local government finance under unsustainable pressure;
- (8) notes recent research has suggesting that by 2015/16 Sheffield will have a similar level of spending power to Surrey and believes that this is fundamentally unfair due to the higher levels of deprivation in Sheffield and Surrey being one of the most affluent areas of the country;
- (9) is shocked that the main opposition group continue to support the cuts imposed on Sheffield and believes that they are more concerned about standing up for the Member of Parliament for Sheffield Hallam, than standing up for Sheffield;
- (10) believes it is completely hypocritical of the main opposition group to attempt to mislead the public with their crocodile tears over individual cuts to Council services when they continue to support the unprecedented level of cuts that the Government are making which is impacting on the services many councils can provide;
- (11) further believes that the main opposition group's continued attempts to mislead local people about Council spending are disgraceful and that this not only denigrates the work of Council officers but is nothing more than a desperate attempt of the main opposition group to deflect the responsibility from the Deputy Prime Minister for making unprecedented levels of cuts to local government which are targeted unfairly at Sheffield at the same time as Conservative-held shires have been given greater protection;
- (12) regrets that cuts to Council spending is not the only area where the main opposition group have failed to stand up for Sheffield and recalls that they have supported the Government's decision to re-allocate European Union funding away from Sheffield which was recently ruled as unlawful by the High Court;
- (13) further regrets that another example of the main opposition group's failure to stand up for Sheffield is their embarrassing silence on the issue of HS2 station location following the Government announcement that its preferred station location for Sheffield City Region is at Meadowhall

despite overwhelming economic evidence which demonstrates that an additional 6,500 jobs could be generated by locating the station at the old Sheffield Victoria station, and the fact that in 2012 the Leader of the main opposition group launched a public campaign outside the Victoria station site and wrote an article which included the words “Locating the station somewhere miles out of the City would be a missed opportunity” and “This issue is too important to sit on the fence”;

- (14) agrees with the following comments by the Shadow Cabinet Spokesperson for Business, Skills and Development “Locating the station somewhere like Meadowhall would see passengers travel four miles out of the city and therefore the improved journey time to London would be negated. We believe to maximise the benefits of High Speed Rail the station must come to the city centre – and that the old Sheffield Victoria station would make a great location”;
- (15) contrasts the main opposition group’s failure to stand up for Sheffield with the action of the present Administration who have supported the Fair Deal for Sheffield Campaign and lobbied the Government for a fairer funding deal through numerous meetings and letters to Government Ministers, however, regrets that these pleas have continued to fall on deaf ears;
- (16) notes the contrast with Birmingham City Council where all political parties have come together to make representations to the Government about the impact of the cuts on their city;
- (17) confirms that it is impossible to take such a significant amount of the Council’s budget away without having a significant impact on the services that the Council can provide and calls on all parties represented on the Council to come together on a non-political basis to make representations to the Government to receive a fair funding settlement for Sheffield;
- (18) thanks all members of staff across the Council who have contributed to achieving a balanced budget for 2014/15, in this extremely challenging financial climate;
- (19) notes that as a result of budget cuts there could be up to 600 Council posts affected during the financial year 2014/15, including job roles that could be lost through voluntary severance or voluntary early retirement as well as any vacancies that have not been filled;
- (20) expresses sincere and heartfelt sympathy to those members of staff who are losing their jobs through compulsory redundancy and regrets that the Government’s cuts agenda has made compulsory redundancies unavoidable;
- (21) notes that the Council workforce has now had to contend with real-term pay reductions over the past four years and notes that pay increments

have been frozen since pre-April 2011;

- (22) welcomes the proposal of the present Administration to give an additional £250 to all staff earning under £21,000, noting that this will support Council staff on the lowest incomes and comes on top of the implementation of the Living Wage last year;
- (23) reiterates its thanks to the whole of the Council's workforce for continuing to work hard to serve Sheffield during extremely difficult circumstances and continues to value the hard work and public sector ethos of Council staff;
- (24) recognises that the present Administration has taken all possible action to make savings without hitting frontline services through reducing management costs, accommodation costs and other efficiency measures but the reality is that it is not possible to make the level of cuts that the Government are making to the budget without there being a serious impact on front line Council services;
- (25) however welcomes that the present Administration have made it a priority to provide the greatest level of protection to the services for the vulnerable, which have received a lower level of cut than the Council as a whole, however, regrets that due to the level of cuts imposed by the Government it has not been possible to exempt such services from budget reductions;
- (26) notes that cuts to the South Yorkshire Passenger Transport Executive Budget have meant changes to discretionary bus passes will mean that free bus travel will only take effect from 9:30 a.m;
- (27) is concerned about the potential for this to impact on the ability of disabled bus pass holders to access education and believes that young people should not be financially disadvantaged due to a disability;
- (28) therefore directs that instead of providing a 1% increase in Members' allowances, in line with the increase in officer pay, this funding should be used to establish a scheme which will be accessed to mitigate against young people facing greater costs to access education which are unavoidable due to a disability;
- (29) welcomes the present Administration's decision to freeze Council tax for the third consecutive year, helping to mitigate against the cost of living crisis inflicted by the present Government;
- (30) further welcomes the action taken by the present Administration to invest in projects to support the local economy, noting the following as just a few examples:
  - (i) The Skills Made Easy Programme;

- (ii) Sheffield Apprenticeship Programme;
  - (iii) RISE graduate internship programme;
  - (iv) Start up loans for young people;
  - (v) SME Loan Fund;
  - (vi) Export Pilot project for 30 companies;
  - (vii) Launched Threshold Companies Initiative for growth SMEs;
  - (viii) Summer Saturdays;
  - (ix) Developed Sheffield City Region Investment Fund;
  - (x) Secured Tax Increment Finance scheme for city centre – 1 of 3 places in UK;
  - (xi) Enterprise programme provided intensive support to over 200 growing SMEs and 150 start ups;
  - (xii) Launch of the Sheffield Economic Masterplan; and
  - (xiii) Series of business summits held, hundreds of businesses engaged;
- (31) welcomes the success of the Keep Sheffield Working Fund which has now been spent on valuable projects to support the economy which is in sharp contrast to the Government's Regional Growth Fund, which is more than 80% unspent despite the fund being several times oversubscribed with bidders and believes that this is just the latest example of the present Government's complete failure to take action to secure a long term sustainable economic recovery;
- (32) believes that it should be a priority for the Council to continue to invest in growing the local economy and therefore directs that the 'Keep Sheffield Working Fund' should receive a further £200,000 of investment;
- (33) further supports the calls that have been made by the present Administration and the Core Cities Group for greater devolution, recognising that decisions around public spending are best made by local leaders and businesses, specifically supporting the Core Cities Prospectus for Growth, and welcomes the actions of the present Administration working alongside Sheffield City Region partners to establish the Combined Authority providing the region with greater opportunity to take control over its economic destiny;
- (34) accordingly instructs the Executive Director, Resources to implement the City Council's Revenue Budget and Capital Programme 2014/2015 in

accordance with the details set out in the reports on the Revenue Budget and Capital Programme now submitted with the following amendments:-

	<u>Spend</u> <u>£'000</u>	<u>Income/saving</u> <u>£'000</u>
Rejecting 1% increase in Members' allowances		12
Changes to empty property discounts in respect of Council Tax		200
Fund to mitigate against impact of Transport Authority changes to bus passes on the ability of disabled children to travel to education	12	
Keep Sheffield Working Fund	200	
	<b>212</b>	<b>212</b>

- (35) approves those specific projects included in the 2013/14 to 2017/18 Capital Programme at Appendix 8 of the report on the Capital Programme 2014/15 to 2016/17, with block allocations being included within the Programme for noting at this stage and detailed proposals will be brought back for separate Member approval as part of the monthly monitoring procedures;
- (36) notes the proposed Capital Programme for the 5 years to 2017/18 as per Appendix 8 of the report on the Capital Programme;
- (37) approves the allocations from the Corporate Resource Pool and the policy outlined in Appendix 4 of the report on the Capital Programme such that the commitment from the CRP is limited to one year and no CRP supported schemes are approved beyond 2014-15, and if substantial capital receipts are realised within 2013-14 or 2014-15 a further report will be brought to Members as part of the monthly approval process;
- (38) after noting the joint report of the Chief Executive and the Executive Director, Resources now submitted on the Revenue Budget 2014/15, approves and adopts a net Revenue Budget for 2014/15 amounting to £451.248m, as set out in Appendix 3 of that report, and subsequently amended in the light of paragraph 34 above, as follows:-

**Summary Revenue Budget**

Original Budget		Proposed Budget
2013/14		2014/15
£000		£000
<b>Portfolio budgets:</b>		
81,274	Children Young People and Families	70,612
160,883	Communities	156,726
101,960	Place	99,611
8,741	Policy Performance and Communications	2,358
57,985	Resources	55,541
<u>410,843</u>		<u>384,848</u>
<b>Corporate Budgets:</b>		
Specific Grants		
-1,642	Council Tax Freeze Grant for 2013/14	0
0	Council Tax Freeze Grant for 2014/15	-1,968
-9,683	NHS Funding	-12,399
0	Business Rates Transitional Grant	-1,079
-65,068	PFI Grant	-71,116
-4,479	New Homes Bonus (LGF)	-6,397
Corporate Items		
9,000	Redundancy Provision	11,200
1,000	Pension Costs	9,750
1,229	Digital Region	0
500	Hardship Fund	500
-500	Review of Management Costs	0
-450	Improved debt collection	-250
6,642	New Homes Bonus (LGF)	5,036
-3,400	Public Health Savings	0
400	Keep Sheffield Working Fund	200
3,000	Contingency - Adults Social Care Pressures	3,716
24,344	Schools and Howden PFI	24,747
0	Enhancements	-1,300
0	Infrastructure Investment in NRQ / St Pauls Place	400
82	Payment to Parish Councils	82
1,000	Fairness Commission	0
2,402	Other	2,874
34,694	ITA Levy	31,384
38,237	Capital Financing costs	37,282
35,275	MSF capital financing costs	28,117

-6,000	Contribution from Reserves	5,621
<u>477,426</u>	<b>Total Expenditure</b>	<u>451,248</u>
<b>Financing of Net Expenditure</b>		
-		
190,105	Revenue Support Grant	-157,460
-95,265	NNDR/Business Rates Income	-100,898
-27,800	Business Rates Top Up Grant	-28,342
-		
164,256	Council Tax income	-164,377
0	Collection Fund surplus	-171
<u>477,426</u>	<b>Total Financing</b>	<u>-451,248</u>

- (39) approves a Band D equivalent Council Tax of £1,282.75 for City Council services, i.e. at the same level as 2013/14;
- (40) approves the Revenue Budget allocations and Budget Implementation Plans for each of the services, as set out in Appendix 2 of the Revenue Budget report, subject to the amendments outlined in paragraph 34 above;
- (41) notes the latest 2013/14 budget monitoring position;
- (42) approves the Treasury Management and Annual Investment Strategies set out in Appendix 7 of the Revenue Budget report and the recommendations contained therein;
- (43) approves the Minimum Revenue Provision (MRP) Statement set out in Appendix 7 of the Revenue Budget report;
- (44) agrees that authority be delegated to the Director of Finance to undertake Treasury Management activity, to create and amend appropriate Treasury Management Practice Statements and to report on the operation of Treasury Management activity on the terms set out in these documents;
- (45) approves the proposed amount of compensation to Parish Councils for the loss of council tax income in 2014/15 at the levels shown in the table below paragraph 186 of the Revenue Budget report;
- (46) approves the proposed changes to empty property discounts in respect of Council Tax, as set out in the Revenue Budget report;
- (47) agrees that the Members' Allowances Scheme for 2013/14 and onwards,

approved by the Council on 15th May, 2013, be also implemented for 2014/15, but no annual increase be implemented during 2014/15 in relation to Basic, Special Responsibility (including the Pensions Authority), Co-optees and Dependent Carers' Allowances;

- (48) approves a Pay Policy for 2014/15 as set out in Appendix 8 of the Revenue Budget report;
- (49) notes that, based on the estimated expenditure level of £451.248m set out in paragraph 38 above, the amounts shown in part B below would be calculated by the City Council for the year 2014/15, in accordance with Sections 32 to 36 of the Local Government Finance Act 1992;
- (50) notes the precepts issued by local parish councils which add £490,789 to the calculation of the budget requirement in accordance with Sections 31 to 36 of the Local Government Finance Act 1992;
- (51) notes the information on the precepts issued by the South Yorkshire Police and Crime Commissioner and the South Yorkshire Fire and Civil Defence Authority, together with the impact of these on the overall amount of Council Tax to be charged in the City Council's area;

**Appendix 6a**

**CITY OF SHEFFIELD**

**CALCULATION OF RECOMMENDED COUNCIL TAX FOR 2014/15 REVENUE BUDGET**

1. It be noted that on 15th January 2014, the Council calculated the Council Tax Base 2014/15
  - (a) for the whole Council area as:  
**128,144.18** (item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act")); and
  - (b) for dwellings in those parts of its area to which a Parish precept relates as in the attached Appendix 6c.
2. Calculate that the Council Tax requirement for the Council's own purposes for 2014/15 (excluding Parish precepts) is:  
**£ 164,376,335**
3. That the following amounts be calculated for the year 2014/15 in accordance with Sections 31 to 36 of the Act:
  - (a) **£ 1,442,968,022** being the aggregate of the amounts which the Council

estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.

- (b)     £           **1,278,100,898** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
- (c)     £           **164,867,124** being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year (item R in the formula in Section 31B of the Act).
- (d)     £           **1,286.5752** being the amount at 3(c) above (Item R), all divided by item T (1(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish Precepts).
- (e)     £           **490,789** being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act (as per the attached Appendix 6b).
- (f)     £           **1,282.7452** being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by Item T (1(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.
4.       To note that the Police and Crime Commissioner for South Yorkshire and the South Yorkshire Fire and Rescue Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the table below.
5.       That the Council, in accordance with the Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2014/15 for each part of its area and for each of the categories of dwellings.

**Sheffield City Council (non-parish areas)**

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	855.16	997.69	1,140.22	1,282.75	1,567.80	1,852.85	2,137.91	2,565.49
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08

## Council 7.03.2014

South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Aggregate of Council tax requirements	995.41	1,161.31	1,327.21	1,493.12	1,824.92	2,156.72	2,488.53	2,986.23

### Bradfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	855.16	997.69	1,140.22	1,282.75	1,567.80	1,852.85	2,137.91	2,565.49
Bradfield Parish Council	25.30	29.52	33.73	37.95	46.38	54.82	63.25	75.90
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Aggregate of Council tax requirements	1,020.71	1,190.83	1,360.94	1,531.07	1,871.30	2,211.54	2,551.78	3,062.13

### Ecclesfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	855.16	997.69	1,140.22	1,282.75	1,567.80	1,852.85	2,137.91	2,565.49
Ecclesfield Parish Council	9.77	11.39	13.02	14.65	17.90	21.16	24.41	29.30
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Aggregate of Council tax requirements	1,005.18	1,172.70	1,340.23	1,507.77	1,842.82	2,177.88	2,512.94	3,015.53

### Stocksbridge Town Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	855.16	997.69	1,140.22	1,282.75	1,567.80	1,852.85	2,137.91	2,565.49
Stocksbridge Town Council	18.72	21.84	24.96	28.08	34.32	40.56	46.79	56.15
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Aggregate of Council tax requirements	1,014.13	1,183.15	1,352.17	1,521.20	1,859.24	2,197.28	2,535.32	3,042.38

6. The Council's basic amount of Council Tax is not excessive in accordance with the principles approved under Section 52ZB of the Local Government Finance Act 1992, therefore no referendum is required.

### Appendix 6b

Council Tax Schedule 2014/15	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H
Sheffield City Council	855.16	997.69	1,140.22	1,282.75	1,567.80	1,852.85	2,137.91	2,565.49
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08

South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Total charge for non-parish areas of Sheffield	995.41	1,161.31	1,327.21	1,493.12	1,824.92	2,156.72	2,488.53	2,986.23
Bradfield Parish Council	1,020.71	1,190.83	1,360.94	1,531.07	1,871.30	2,211.54	2,551.78	3,062.13
Ecclesfield Parish Council	1,005.18	1,172.70	1,340.23	1,507.77	1,842.82	2,177.88	2,512.94	3,015.53
Stocksbridge Town Council	1,014.13	1,183.15	1,352.17	1,521.20	1,859.24	2,197.28	2,535.32	3,042.38

**Appendix 6c**

**Parish Council Precepts**

Parish Council	2013-14			2014-15			Council Tax Increase
	Tax Base	Precepts (£)	Council Tax Band D (£)	Tax Base	Precepts (£)	Council Tax Band D (£)	
Bradfield	6,023.58	224,112	37.2058	6,013.80	228,223	37.9499	2.00%
Ecclesfield	10,217.10	145,310	14.2222	10,182.80	149,167	14.6489	3.00%
Stocksbridge	4,063.11	108,131	26.6129	4,038.90	113,399	28.0768	5.50%
Total/average	20,303.79	477,553	23.5204	20,235.50	490,789	24.2539	3.12%

**Motion to move to next business**

RESOLVED: On the Motion of Councillor Pat Midgley, seconded by Councillor David Baker that (in accordance with Council Procedure Rule 17.13) the Council does now move to the next item of business and that the question be now put.

On being put to the vote the amendment was carried.

The votes on the amendment were ordered to be recorded and were as follows:-

For the amendment (56) - Councillors Julie Dore, Mike Drabble, Jack Scott, Roy Munn, Clive Skelton, Ian Saunders, Chris Rosling-Josephs, Helen Mirfin-Boukouris, Bryan Lodge, Denise Fox, Karen McGowan, Jayne Dunn, Stuart Wattam, Jackie Drayton, Ibrar Hussain, Talib Hussain, Mohammed Maroof, Geoff Smith, Mary Lea, Harry Harpham, Mazher Iqbal, Joyce Wright, Steven Wilson, Garry Weatherall, Sheila Constance, Chris Weldon, Alan Law, Steve Jones, Tim Rippon, Cate McDonald, George Lindars-

Hammond, Robert Johnson, Janet Bragg, Pat Midgley, Jenny Armstrong, Terry Fox, Anthony Downing, David Barker, Isobel Bowler, Nikki Bond, Qurban Hussain, Martin Lawton, Sioned-Mair Richards, Peter Price, Tony Damms, Leigh Bramall, Gill Furniss, Richard Crowther, Philip Wood, Neale Gibson, Ben Curran, Adam Hurst, Alf Meade, Jackie Satur, Mick Rooney and Ray Satur.

Against the amendment (22) - Councillors Simon Clement-Jones, Shaffaq Mohammed, Jillian Creasy, Robert Murphy, Rob Frost, Sylvia Anginotti, Colin Ross, Joe Otten, Keith Hill, Penny Baker, Diana Stimely, Roger Davison, Sue Alston, Andrew Sangar, Cliff Woodcraft, Ian Auckland, Bob McCann, Anders Hanson, Katie Condliffe, David Baker, Alison Brelsford and Trevor Bagshaw.

Abstained on the amendment (1) - The Deputy Lord Mayor (Councillor Peter Rippon)

It was then moved by Councillor Andrew Sangar, seconded by Councillor Shaffaq Mohammed, as an amendment, that the recommendations of the Cabinet held on 19<sup>th</sup> February, 2014, as relates to the City Council's Revenue Budget and Capital Programme 2014/15, be replaced by the following resolution:-

RESOLVED: That this Council:

- (1) notes that the previous Government increased the national deficit year-on-year from 2001 onwards, reaching a total of £43 billion prior to the economic crash, to the point where £1 in every £4 the Government spent was borrowed;
- (2) regrets that as a result of this reckless deficit, difficult decisions are required in all areas of public spending;
- (3) confirms that thanks to the difficult decisions the Government have taken the economy is growing, unemployment is reducing and the deficit is falling;
- (4) believes these moves to build a stronger economy could not have been achieved without Liberal Democrats in Government;

- (5) applauds that despite tough financial constraints Liberal Democrats in Government have been able secure policies that will help build a fairer society, including:
- (i) raising the income tax threshold to give 24 million ordinary workers a £700 tax cut;
  - (ii) helping give every child the best start in life by introducing a £2.5 billion pupil premium, delivering 15 hours free childcare for disadvantaged two years olds and committing to free school meals for all infant pupils;
  - (iii) supporting young people by creating more apprenticeships than ever before and improving vocational education through investment in University Technical Colleges; and
  - (iv) tackling climate change and helping to create jobs by investing in renewable energy and home insulation;
- (6) in particular, highlights the following Government investments next year, which will help to build a stronger economy and a fairer society in Sheffield:
- (i) £8.7 million to help freeze Council Tax for a fourth consecutive year, saving families an average of £185 a year;
  - (ii) £44.3 million for the third year of the Streets Ahead programme, which will see every road, pavement and streetlight in the City repaired;
  - (iii) £5.4 million to provide Free Early Learning for disadvantaged two-year-olds, £25 million for Sheffield schools through the Pupil Premium and £5 million for Sheffield City Region to support young people into jobs;
  - (iv) millions of pounds invested in Sheffield's trams, trains and buses, alongside commitments to electrify the Midland Mainline and a new High Speed Rail station in Sheffield; and
  - (v) ongoing support for the local economy through the Regional Growth Fund, enterprise zones, and the Sheffield City Deal;
- (7) believes Liberal Democrat action in Government has helped contribute to what the State of Sheffield 2013 Report described as a "look and feel of the city, and its quality of life [which] has never been stronger for many people";
- (8) contrasts this summary with dangerous propaganda of local Labour politicians, who predicted a 'post-soviet meltdown' and riots in the streets of Sheffield;

- (9) finally, thanks the Government for the historic reform of business rates, which gives local councils greater control over the funding they raise locally;
- (10) yet regrets that instead of seizing this opportunity to secure extra funding for local services, this Administration continue to turn away jobs and investment and stand accused by business leaders of “closing its doors” to business;
- (11) adds this to the long-list of failings of the current Administration alongside secretive reviews, centralising decisions and mismanagement of Council budgets;
- (12) highlights that finance officers are currently estimating a £3 million deficit in this year’s budget outturn and contrasts this incompetence with the previous Administration who left a budget surplus of £6.2 million;
- (13) notes that while the Council faces a budget gap of £58 million this year, its funding from the Government has reduced by just £27 million and believes the remaining gap results from the hangovers of budget mismanagement and the priorities set out by this Administration;
- (14) believes that the Administration’s claims that Sheffield has been treated unfairly do not stand up to serious scrutiny and notes the following reductions in formula funding to illustrate this point:
  - (i) Sheffield City Council – 9.7%
  - (ii) Royal Borough of Kensington & Chelsea – 10.7%
  - (iii) East Dorset – 12.6%
  - (iv) Epsom & Ewell – 12.6%
  - (v) St Albans – 12.7%
  - (vi) West Oxfordshire – 13%
- (15) furthermore, condemns the missed opportunities overseen by the current Administration, which have forced the Council into what appear in practice irreversible positions, noting in particular;
  - (i) that Government funds were on offer to help save weekly black bin collections, but to return the service now would cost local taxpayers £9.2 million;
  - (ii) that the Council failed to bid into a £77 million fund to improve facilities for cyclists across Sheffield, missing out on a unique chance for funding;

- (iii) that local athletes offered to run the Don Valley Stadium at no cost to local taxpayers, but to rebuild the destroyed stadium would now cost roughly £48 million;
  - (iv) that nevertheless this city remains saddled with the debt run up by previous administrations including £28 million next year to pay off the facilities built for the disastrous World Student Games; and
  - (v) that the Administration have splashed out millions on high paid consultants, Council offices and political pet projects; funds which can never be regained for local taxpayers;
- (16) regrets that the current Administration refuse to accept responsibility for their own failures simply because they think they can get away with blaming someone else;
- (17) recommends that the Administration stop playing the blame game and investigate the following sensible savings in order to protect vital services;
- (i) reducing budgets for Trade Unions officials, which have been consistently protected to the detriment of front-line services;
  - (ii) reducing posts in policy, research and performance, instead of front-line staff;
  - (iii) eliminating costly pet projects – like Park Hill and Burngreave New Deal – and making better use of allocated reserves such as the Local Growth Fund;
  - (iv) a small reduction in pay for the top 25% of earners in the Council, to produce a more equal structure and protect low-paid jobs such as care workers; and
  - (v) requesting officers to bring forward proposals for shared services, setting modest financial targets in the first year;
- (18) confirms that by agreeing these savings, the Council could continue to provide the front-line services that local people care most about, such as;
- (i) ensuring that no library closes by restoring cuts proposed by the Administration;
  - (ii) supporting business by reversing this Administration's parking hikes and supporting vital city-centre events;
  - (iii) increasing recycling by slashing the charge for green bins and increasing opening hours at local recycling centres;
  - (iv) making best use of the Government's New Homes Bonus to protect

Sheffield's Green Belt by investing in empty homes and supporting brownfield development;

- (v) keeping costs low for local families by reducing parking permit and allotment charges, alongside a freeze in Council Tax;
  - (vi) investing in the services that matter most to local residents, including parks, early years, cleaner streets and facilities for young people; and
  - (vii) giving local people a greater say in how money is spent in their area by handing more control to Local Action Partnerships;
- (19) therefore instructs the Executive Director, Resources to implement the City Council's Revenue Budget and Capital Programme 2014/2015 in accordance with the details set out in the reports on the Revenue Budget and Capital Programme now submitted, but with the following amendments:-

<b>Local Growth Fund (New Homes Bonus)</b>			
<b>Savings</b>		<b>Investments</b>	
Use of uncommitted funds	1000	Tripling investment for bringing empty homes back into use	790
Reprioritise funds set aside for Darnall Shop Fronts	270	Investing in brownfield sites to bring them up to economically deliverable standard	500
Reprioritise funds for the Green Links project in the Park Hill area	350	Increasing investment in local high streets through the Successful Centres programme	330
<b>Total</b>	<b>1620</b>	<b>Total</b>	<b>1620</b>

<b>Fairness Commission</b>			
<b>Savings</b>		<b>Investments</b>	
Reprioritising funds for equality hubs, discretionary fund and the Campaign for Fairness	170	Make a real difference to inequality by investing in modernising early years services and ensuring children get the best start in life	170
<b>Total</b>	<b>170</b>	<b>Total</b>	<b>170</b>

<b>General Revenue Fund</b>			
<b>Savings</b>		<b>Investments</b>	
Instigate a pay review with a proposed reduction of 2.5% for staff on a salary between £30k	1200	Ensure that no library is closed by reversing reductions in funding for the libraries service	900

and £39k and 5% on a salary greater than £39k			
Reduce the number of full-time trade union officials to one per union and charge for membership subscriptions	325	Lower the cost of green bins by a third by reducing the charge from £60 to £40	378
Remove plans for 'independent' libraries	262	Double discretionary funding for Local Action Partnerships and set a minimum level £10k per ward	300
Remove final council tax exemptions for empty homes	200	Make city-centre parking free after 18:30 and all-day on Sundays	300
Delete three senior manager posts	150	Reduce the charge for parking permits to their previous levels	112
End the ongoing subsidy of the Burngreave New Deal "white elephants"	100	Restore funding for parks maintenance	100
Reduce posts within the policy team	100	Create a targeted fund to ensure services for young people continued to be offered across the city	100
Set a modest savings target for shared services with other local authorities in Sheffield City Region	100	Reverse proposed deletion of routes from the Council's gritting schedule	100
Reduce funding for City Centre Ambassadors	70	Investment to tackle fly-tipping and dog-fouling across communities	100
Delete allowances for Cabinet Advisors and reject a 1% pay rise for Councillors	53	Reverse cuts to the MADE Festival; Tramlines and Fright Night	95
Set a modest savings target for shared services between Sheffield trusts	50	Block proposed increases in allotments charges	80
Withdraw funding from the Sheffield First Partnership	32	Increase opening hours at recycling centres by a total of three days	75
Implement savings from the Town Hall contract	18	Restore funding for Whirlow Hall Farm	20
<b>Total</b>	<b>2660</b>	<b>Total</b>	<b>2660</b>

<b>Local Transport Plan</b>			
<b>Savings</b>		<b>Investments</b>	
Delay the Park Hill parking permit zone by a year	100	Accelerate programme to tackle dangerous parking outside Sheffield schools	100
		Reallocate decision making over £1.7 million of transport funding away from the Cabinet Member and to Local Action Partnerships	Cost-neutral

<b>Total</b>	<b>100</b>	<b>Total</b>	<b>100</b>
<b>General Capital Fund</b>			
<b>Savings</b>		<b>Investments</b>	
Reduce scope of the Howden House refurbishment by just 10%	70	Refurbish Cobnar Cottage in Graves Park	20
		Contribution towards re-opening the pool at Stocksbridge Leisure Centre	50
<b>Total</b>	<b>70</b>	<b>Total</b>	<b>70</b>

- (20) accepts that a report will need to be brought forward on a Council pay review and therefore notes that proposed investments in libraries, parking charges and recycling centres are dependent on this report or alternative savings;
- (21) approves those specific projects included in the 2013/14 to 2017/18 Capital Programme at Appendix 8 of the report on the Capital Programme 2014/15 to 2016/17, subject to the amendments outlined in paragraph 19 above, with block allocations being included within the Programme for noting at this stage and detailed proposals will be brought back for separate Member approval as part of the monthly monitoring procedures;
- (22) notes the proposed Capital Programme for the 5 years to 2017/18 as per Appendix 8 of the report on the Capital Programme, subject to the amendments outlined in paragraph 19 above;
- (23) approves the allocations from the Corporate Resource Pool and the policy outlined in Appendix 4 of the report on the Capital Programme such that the commitment from the CRP is limited to one year and no CRP supported schemes are approved beyond 2014-15, and if substantial capital receipts are realised within 2013-14 or 2014-15 a further report will be brought to Members as part of the monthly approval process;
- (24) after noting the joint report of the Chief Executive and the Executive Director, Resources now submitted on the Revenue Budget 2014/15, approves and adopts a net Revenue Budget for 2014/15 amounting to £451.248m, as set out in Appendix 3 of that report, and subsequently amended in the light of paragraph 19 above, as follows:-

**Summary Revenue Budget**

Original  
Budget

Proposed  
Budget

2013/14

2014/15

£000		£000
	<b>Portfolio budgets:</b>	
81,274	Children Young People and Families	70,712
160,883	Communities	157,364
101,960	Place	101,157
8,741	Policy Performance and Communications	2,205
57,985	Resources	54,810
<hr/> 410,843		<hr/> 386,248
	<b>Corporate Budgets:</b>	
	Specific Grants	
-1,642	Council Tax Freeze Grant for 2013/14	0
0	Council Tax Freeze Grant for 2014/15	-1,968
-9,683	NHS Funding	-12,399
0	Business Rates Transitional Grant	-1,079
-65,068	PFI Grant	-71,116
-4,479	New Homes Bonus (LGF)	-6,397
	Corporate Items	
9,000	Redundancy Provision	11,200
1,000	Pension Costs	9,750
1,229	Digital Region	0
500	Hardship Fund	500
-500	Review of Management Costs	0
-450	Improved debt collection	-250
6,642	New Homes Bonus (LGF)	5,036
-3,400	Public Health Savings	0
400	Keep Sheffield Working Fund	0
3,000	Contingency - Adults Social Care Pressures	3,716
24,344	Schools and Howden PFI	24,747
0	Enhancements	-1,300
0	Infrastructure Investment in NRQ / St Pauls Place	400
82	Payment to Parish Councils	82
1,000	Fairness Commission	
2,402	Other	2,874
	<b>Pay Adjustments</b>	<b>-1,200</b>
34,694	ITA Levy	31,384
38,237	Capital Financing costs	37,282
35,275	MSF capital financing costs	28,117
-6,000	Contribution from Reserves	5,621
<hr/> 477,426	<b>Total Expenditure</b>	<hr/> 451,248

**Financing of Net Expenditure**

-190,105	Revenue Support Grant	-157,460
-95,265	NNDR/Business Rates Income	-100,898
-27,800	Business Rates Top Up Grant	-28,342
-164,256	Council Tax income	-164,377
0	Collection Fund surplus	-171
<hr/>		<hr/>
-477,426	<b>Total Financing</b>	-451,248

- (25) approves a Band D equivalent Council Tax of £1,282.75 for City Council services, i.e. at the same level as 2013/14;
- (26) approves the Revenue Budget allocations and Budget Implementation Plans for each of the services, as set out in Appendix 2 of the Revenue Budget report, subject to the amendments outlined in paragraph 19 above;
- (27) notes the latest 2013/14 budget monitoring position;
- (28) approves the Treasury Management and Annual Investment Strategies set out in Appendix 7 of the Revenue Budget report and the recommendations contained therein;
- (29) approves the Minimum Revenue Provision (MRP) Statement set out in Appendix 7 of the Revenue Budget report;
- (30) agrees that authority be delegated to the Director of Finance to undertake Treasury Management activity, to create and amend appropriate Treasury Management Practice Statements and to report on the operation of Treasury Management activity on the terms set out in these documents;
- (31) approves the proposed amount of compensation to Parish Councils for the loss of council tax income in 2014/15 at the levels shown in the table below paragraph 186 of the Revenue Budget report;
- (32) approves the proposed changes to empty property discounts in respect of Council Tax, as set out in the Revenue Budget report;
- (33) agrees that the Members' Allowances Scheme for 2013/14 and onwards, approved by the Council on 15th May, 2013, be also implemented for 2014/15, but no annual increase be implemented during 2014/15 in relation to Basic, Special Responsibility (including the Pensions Authority), Co-optees and Dependent Carers' Allowances;

- (34) approves a Pay Policy for 2014/15 as set out in Appendix 8 of the Revenue Budget report;
- (35) notes that, based on the estimated expenditure level of £451.248m set out in paragraph 24 above, the amounts shown in part B below would be calculated by the City Council for the year 2014/15, in accordance with Sections 32 to 36 of the Local Government Finance Act 1992;
- (36) notes the precepts issued by local parish councils which add £490,789 to the calculation of the budget requirement in accordance with Sections 31 to 36 of the Local Government Finance Act 1992;
- (37) notes the information on the precepts issued by the South Yorkshire Police and Crime Commissioner and the South Yorkshire Fire and Civil Defence Authority, together with the impact of these on the overall amount of Council Tax to be charged in the City Council's area;

**Appendix 6a**

**CITY OF SHEFFIELD**

**CALCULATION OF RECOMMENDED COUNCIL TAX FOR  
2014/15 REVENUE BUDGET**

The Council is recommended to resolve as follows:

1. It be noted that on 15th January 2014, the Council calculated the Council Tax Base 2014/15

(a) for the whole council area as:

128,144.18 (item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act")); and

(b) for dwellings in those parts of its area to which a Parish precept relates as in the attached Appendix 6c.

2. Calculate that the Council Tax requirement for the Council's own purposes for 2014/15 (excluding Parish precepts) is:

£164,376,335

3. That the following amounts be calculated for the year 2014/15 in accordance with Sections 31 to 36 of the Act:

(a) £1,442,968,022 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.

(b) £1,278,100,898 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.

(c) £164,867,124 being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year (item R in the formula in Section 31B of the Act).

(d) £1,286.5752 being the amount at 3(c) above (Item R), all divided by item T (1(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish Precepts).

(e) £490,789 being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act (as per the attached Appendix 6b).

(f) £1,282.7452 being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by Item T (1(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.

4. To note that the Police Authority and the Fire Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the table below.

5. That the Council, in accordance with Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2014/15 for each part of its area and for each of the categories of dwellings.

**Sheffield City Council (non-parish areas)**

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	855.16	997.69	1,140.22	1,282.75	1,567.80	1,852.85	2,137.91	2,565.49
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Aggregate of Council tax requirements	995.41	1,161.31	1,327.21	1,493.12	1,824.92	2,156.72	2,488.53	2,986.23

**Bradfield Parish Council**

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	855.16	997.69	1,140.22	1,282.75	1,567.80	1,852.85	2,137.91	2,565.49
Bradfield Parish Council	25.30	29.52	33.73	37.95	46.38	54.82	63.25	75.90

Council 7.03.2014

South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66

Aggregate of Council tax requirements	1,020.71	1,190.83	1,360.94	1,531.07	1,871.30	2,211.54	2,551.78	3,062.13
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**Ecclesfield Parish Council**

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	855.16	997.69	1,140.22	1,282.75	1,567.80	1,852.85	2,137.91	2,565.49
Ecclesfield Parish Council	9.77	11.39	13.02	14.65	17.90	21.16	24.41	29.30
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66

Aggregate of Council tax requirements	1,005.18	1,172.70	1,340.23	1,507.77	1,842.82	2,177.88	2,512.94	3,015.53
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**Stocksbridge Town Council**

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	855.16	997.69	1,140.22	1,282.75	1,567.80	1,852.85	2,137.91	2,565.49
Stocksbridge Town Council	18.72	21.84	24.96	28.08	34.32	40.56	46.79	56.15
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66

Aggregate of Council tax requirements	1,014.13	1,183.15	1,352.17	1,521.20	1,859.24	2,197.28	2,535.32	3,042.38
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6. The Council's basic amount of Council Tax is not excessive in accordance with the principles approved under Section 52ZB of the Local Government Finance Act 1992, therefore no referendum is required.

**Appendix 6b**

**Council Tax Schedule 2014/15**

	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H
Sheffield City Council	855.16	997.69	1,140.22	1,282.75	1,567.80	1,852.85	2,137.91	2,565.49
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08

South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Total charge for non-parish areas of Sheffield	995.41	1,161.31	1,327.21	1,493.12	1,824.92	2,156.72	2,488.53	2,986.23
Bradfield Parish Council	1,020.71	1,190.83	1,360.94	1,531.07	1,871.30	2,211.54	2,551.78	3,062.13
Ecclesfield Parish Council	1,005.18	1,172.70	1,340.23	1,507.77	1,842.82	2,177.88	2,512.94	3,015.53
Stocksbridge Town Council	1,014.13	1,183.15	1,352.17	1,521.20	1,859.24	2,197.28	2,535.32	3,042.38

### **Appendix 6c**

#### **Parish Council Precepts**

Parish Council	2013-14			2014-15			Council Tax Increase
	Tax Base	Precepts (£)	Council Tax Band D (£)	Tax Base	Precepts (£)	Council Tax Band D (£)	
Bradfield	6,023.58	224,112	37.2058	6,013.80	228,223	37.9499	2.00%
Ecclesfield	10,217.10	145,310	14.2222	10,182.80	149,167	14.6489	3.00%
Stocksbridge	4,063.11	108,131	26.6129	4,038.90	113,399	28.0768	5.50%
Total/ average	20,303.79	477,553	23.5204	20,235.50	490,789	24.2539	3.12%

Note: Prior to the moving of the amendment, and in accordance with Council Procedure Rule 17.9, Councillor Andrew Sangar sought the consent of the Council meeting to alter the amendment as received by the Chief Executive and circulated to Members. The Council voted to not give its consent to this request.

#### **Motion to move to next business**

RESOLVED: On the Motion of Councillor Penny Baker, seconded by Councillor David Baker that (in accordance with Council Procedure Rule 17.13) the Council does now move to the next item of business and that the question be now put.

On being put the vote, the amendment was negated.

The votes on the amendment were ordered to be recorded and were as follows:-

For the amendment (20) - Councillors Simon Clement-Jones, Shaffaq

Mohammed, Rob Frost, Sylvia Anginotti, Colin Ross, Joe Otten, Keith Hill, Penny Baker, Diana Stimely, Roger Davison, Sue Alston, Andrew Sangar, Cliff Woodcraft, Ian Auckland, Bob McCann, Anders Hanson, Katie Condliffe, David Baker, Alison Brelsford and Trevor Bagshaw.

- Against the amendment (58) - Councillors Julie Dore, Mike Drabble, Jack Scott, Roy Munn, Clive Skelton, Ian Saunders, Chris Rosling-Josephs, Helen Mirfin-Boukouris, Bryan Lodge, Denise Fox, Karen McGowan, Jayne Dunn, Stuart Wattam, Jackie Drayton, Ibrar Hussain, Talib Hussain, Mohammed Maroof, Jillian Creasy, Robert Murphy, Geoff Smith, Mary Lea, Harry Harpham, Mazher Iqbal, Joyce Wright, Steven Wilson, Garry Weatherall, Sheila Constance, Chris Weldon, Alan Law, Steve Jones, Tim Rippon, Cate McDonald, George Lindars-Hammond, Robert Johnson, Janet Bragg, Pat Midgley, Jenny Armstrong, Terry Fox, Anthony Downing, David Barker, Isobel Bowler, Nikki Bond, Qurban Hussain, Martin Lawton, Sioned-Mair Richards, Peter Price, Tony Damms, Leigh Bramall, Gill Furniss, Richard Crowther, Philip Wood, Neale Gibson, Ben Curran, Adam Hurst, Alf Meade, Jackie Satur, Mick Rooney and Ray Satur.

- Abstained on the amendment (1) - The Deputy Lord Mayor (Councillor Peter Rippon)

It was then moved by Councillor Jillian Creasy, seconded by Councillor Robert Murphy, as an amendment, that the recommendations of the Cabinet held on 19<sup>th</sup> February, 2014, as relates to the City Council's Revenue Budget and Capital Programme 2014/15, be replaced by the following resolution:-

RESOLVED: That this Council:

- (1) deplores the cuts to local authority funding being imposed by central government and applauds the efforts of politicians and campaigners calling for an alternative to austerity;
- (2) recognises that none of the major parties have promised to reverse these cuts;

- (3) believes that however difficult the crisis we face, this Council has a responsibility to do the best it can for the people of Sheffield, prioritising the available resources to protect communities and the most vulnerable and working towards a more equitable and resilient city;
- (4) accepts the projections from the Local Government Association that the revenue support grant will continue to dwindle and that, although the Coalition government favours freezing council tax, this is not sustainable;
- (5) believes that a majority of Sheffield people are willing to pay tax in order to support services for the common good and is willing to test this in a referendum;
- (6) therefore proposes to raise council tax by 2.95% (48p a week for the majority of households) in order to:
  - (i) save the city-wide library service for another year, allowing time for a complete rethink of how voluntary efforts can be used to enhance the work of professional librarians;
  - (ii) reduce cuts to services for the elderly and disabled and help ensure decent pay and conditions for care staff, putting an extra £1m into adult social care; and
  - (iii) double the hardship fund available to the 30,000 households affected by the loss of council tax benefit;
- (7) if the referendum succeeds, will use the proposed funding earmarked for independent libraries to fund a 20mph speed limit in the city centre, which suffers the highest level of road traffic accidents in Sheffield, and develop a strategy for rolling out a city wide 20mph limit on all residential roads (excluding main routes);
- (8) will cut political spin emanating from the Town Hall by cutting the posts of political advisors and requiring politicians to do their own press work;
- (9) will close the gap between the highest and lowest paid Council officers by reducing the pay of those on the highest salaries, tapering the cuts for those on middle grades and protecting those on less than £35k;
- (10) will encourage the reoccupation of empty properties by cutting the council tax subsidy;
- (11) will reduce the price of permits in parking permit zones to 2010 levels, which more closely reflects the true cost of running the schemes and means that people living in some of the most congested and polluted areas of the city are not subsidising other parking services;
- (12) will ensure that funding reserved to cover consequential costs of a referendum is used to support voluntary sector advice services, provided

the referendum is carried;

- (13) will invest £1m of the Local Growth Fund (New Homes Bonus) and use £4m of prudential borrowing within the Housing Revenue Account to install solar panels on over 1000 suitable Council homes, thereby reducing fuel bills for the occupants and creating jobs in the renewable energy sector;
- (14) awaits discussions between group leaders about the level of Members' Allowances for 2014/15 and, in the event of agreeing to continue the pay freeze, will contribute the freed up resource to the Voluntary Sector Grant Aid budget;
- (15) therefore instructs the Executive Director, Resources to implement the City Council's Revenue Budget and Capital Programme 2014/2015 in accordance with the details set out in the reports on the Revenue Budget and Capital Programme now submitted, but with the following amendments:-

**Substantive budget proposal**

Council tax proposals	(£'000)	Spending proposals	(£'000)
2.95% Council Tax increase	£4,720	Loss of freeze grant	£1,968
No need for Independent Libraries fund	262	Libraries cut deferred for 2014/5 with plans put in place for a sustainable staffed service across all libraries (p598 B1)	£900
		Council tax hardship fund increased to compensate for Council Tax increase plus additional support	£500
Additional revenue from changes to Empty Homes Discount scheme [para 46]	200	Supporting the review of individual care packages to maintain quality of care across Communities	£1,208
		Prevent cuts in hourly rates for home care services and erosion of wages in re-tendering (p577, B9)	£200
		20's Plenty City Centre scheme	£262
		Hold Referendum - spend on local people and businesses	£144
<b>Council tax sub-total</b>	<b>£5,182</b>	<b>Council tax spending sub-total</b>	<b>£5,182</b>

Substitute Calculations (if referendum

rejects substantive proposal)

Savings proposals	(£'000)	Spending proposals	(£'000)
<i>Permanent reduction in spending:</i>		<i>Permanent additions to budget:</i>	
Cut political assistants and group administrative support (p659 A8)	£68	Parking Permit fees reduced to 2010 levels	£298
Reduce pay on employees paid over £50,000 by 15% (assume 6 month saving)	£324		
Reduce pay on employees paid over £40,000 by 5% (assume 6 month saving)	£271	Reserve for rebilling costs if referendum lost and/or use in making additional contribution to voluntary sector Grant Aid	£500
Reduce pay on employees paid over £35,000 by 2% (assume 6 month saving)	£79		
Additional revenue from changes to Empty Homes Discount scheme [para 46]	£200	Hold Referendum - spend on local people and businesses	£144
<b>Savings sub-total</b>	<b>£942</b>	<b>Spending sub-total</b>	<b>£942</b>
<i>Financing of Capital proposals</i>		<i>Capital spending proposal</i>	
Re-prioritise use of Local Growth Fund (New Homes Bonus)	£1,000	initial investment in Solar Panels to kick-start a programme of generating revenue from the feed-in-tariff	£1,000
Additional Prudential borrowing within HRA	£4,000	further phased investment in solar panels, on an invest-to-save basis	£4,000
<b>Total Capital adjustments</b>	<b>£5,000</b>	<b>Total Capital adjustments</b>	<b>£5,000</b>

(16) accepts that the proposed investments in libraries, Council tax hardship fund, social care services and speed limit reduction schemes are dependent on a positive result in a local referendum;

(17) agrees that, if the substantive budget proposals in paragraph 15 are

rejected in a local Council tax referendum, those investment proposals be withdrawn, but the substitute calculations identified in paragraph 15 above are still to be implemented;

- (18) approves those specific projects included in the 2013/14 to 2017/18 Capital Programme at Appendix 8 of the report on the Capital Programme 2014/15 to 2016/17, subject to the amendments outlined in paragraph 15 above, with block allocations being included within the Programme for noting at this stage and detailed proposals will be brought back for separate Member approval as part of the monthly monitoring procedures;
- (19) notes the proposed Capital Programme for the 5 years to 2017/18 as per Appendix 8 of the report on the Capital Programme, subject to the amendments outlined in paragraph 15 above;
- (20) approves the allocations from the Corporate Resource Pool and the policy outlined in Appendix 4 of the report on the Capital Programme such that the commitment from the CRP is limited to one year and no CRP supported schemes are approved beyond 2014-15, and if substantial capital receipts are realised within 2013-14 or 2014-15 a further report will be brought to Members as part of the monthly approval process;
- (21) after noting the joint report of the Chief Executive and the Executive Director, Resources now submitted on the Revenue Budget 2014/15, approves and adopts a net Revenue Budget for 2014/15 amounting to £455.968m, as set out in Appendix 3 of that report, and subsequently amended in the light of paragraph 15 above, as follows:-

<b><u>Summary Revenue Budget</u></b>		TOTAL
Original Budget 2013/14		2014/15
£000		£000
	<b>Portfolio budgets:</b>	
81,274	Children Young People and Families	70,612
160,883	Communities	159,034
101,960	Place	99,599
8,741	Policy Performance and Communications	2,358
57,985	Resources	55,553
<u>410,843</u>		<u>387,156</u>
	<b>Corporate Budgets:</b>	
	Specific Grants	
-1,642	Council Tax Freeze Grant for 2013/14	0
0	Council Tax Freeze Grant for 2014/15	0
-9,683	NHS Funding	-12,399

0	Business Rates Transitional Grant	-1,079
-65,068	PFI Grant	-71,116
-4,479	New Homes Bonus (LGF)	-6,397
	<b>Corporate Items</b>	
9,000	Redundancy Provision	11,200
1,000	Pension Costs	9,750
1,229	Digital Region	0
500	Hardship Fund	1,000
-500	Review of Management Costs	0
-450	Improved debt collection	-250
6,642	New Homes Bonus (LGF)	5,036
-3,400	Public Health Savings	0
400	Keep Sheffield Working Fund	0
3,000	Contingency - Adults Social Care Pressures	3,716
24,344	Schools and Howden PFI	24,747
0	Enhancements	-1,300
0	Infrastructure Investment in NRQ / St Pauls Place	400
82	Payment to Parish Councils	82
1,000	Fairness Commission	0
2,402	Other	2,874
	<b>Referendum costs</b>	144
34,694	ITA Levy	31,384
38,237	Capital Financing costs	37,282
35,275	MSF capital financing costs	28,117
-6,000	Contribution from Reserves	5,621
<u>477,426</u>	<b>Total Expenditure</b>	<u>455,968</u>
	<b>Financing of Net Expenditure</b>	
-190,105	Revenue Support Grant	-157,460
-95,265	NNDR/Business Rates Income	-100,898
-27,800	Business Rates Top Up Grant	-28,342
-164,256	Council Tax income	-169,097
0	Collection Fund surplus	-171
<u>-477,426</u>	<b>Total Financing</b>	<u>-455,968</u>

- (22) approves a Band D equivalent Council Tax of £1,320.59 for City Council services, i.e. an increase of 2.95% on the level set for 2013/14;
- (23) approves the Revenue Budget allocations and Budget Implementation Plans for each of the services, as set out in Appendix 2 of the Revenue Budget report, subject to the amendments outlined in paragraph 15 above;

- (24) notes the latest 2013/14 budget monitoring position;
- (25) approves the Treasury Management and Annual Investment Strategies set out in Appendix 7 of the Revenue Budget report and the recommendations contained therein;
- (26) approves the Minimum Revenue Provision (MRP) Statement set out in Appendix 7 of the Revenue Budget report;
- (27) agrees that authority be delegated to the Director of Finance to undertake Treasury Management activity, to create and amend appropriate Treasury Management Practice Statements and to report on the operation of Treasury Management activity on the terms set out in these documents;
- (28) approves the proposed amount of compensation to Parish Councils for the loss of council tax income in 2014/15 at the levels shown in the table below paragraph 186 of the Revenue Budget report;
- (29) approves the proposed changes to empty property discounts in respect of Council Tax, as set out in the Revenue Budget report;
- (30) agrees that the Members' Allowances Scheme for 2013/14 and onwards, approved by the Council on 15th May, 2013, be also implemented for 2014/15;
- (31) approves a Pay Policy for 2014/15 as set out in Appendix 8 of the Revenue Budget report;
- (32) notes that, based on the estimated expenditure level of £455.968m set out in paragraph 21 above, the amounts shown in part B below would be calculated by the City Council for the year 2014/15, in accordance with Sections 32 to 36 of the Local Government Finance Act 1992;
- (33) notes the precepts issued by local parish councils which add £490,789 to the calculation of the budget requirement in accordance with Sections 31 to 36 of the Local Government Finance Act 1992;
- (34) notes the information on the precepts issued by the South Yorkshire Police and Crime Commissioner and the South Yorkshire Fire and Civil Defence Authority, together with the impact of these on the overall amount of Council Tax to be charged in the City Council's area;
- (35) notes that, in accordance with Section 52ZB of the Local Government Finance Act 1992, a 2.95% increase in Council Tax is excessive and would require that a referendum be held in relation to that amount;
- (36) in accordance with the Local Government Finance Act 1992, is required to make "substitute calculations" for a Council Tax which does not exceed the excessiveness principles and therefore the following substitute budget

and the Council Tax determinations set out in Appendix 6 of the Revenue Budget report are to apply:-

Original Budget 2013/14	<b><u>Summary Revenue Budget</u></b>	TOTAL 2014/15
£000		£000
	<b>Portfolio budgets:</b>	
81,274	Children Young People and Families	70,612
160,883	Communities	156,726
101,960	Place	99,897
8,741	Policy Performance and Communications	2,358
57,985	Resources	55,485
410,843		385,078
	<b>Corporate Budgets:</b>	
	Specific Grants	
-1,642	Council Tax Freeze Grant for 2013/14	0
0	Council Tax Freeze Grant for 2014/15	-1,968
-9,683	NHS Funding	-12,399
0	Business Rates Transitional Grant	-1,079
-65,068	PFI Grant	-71,116
-4,479	New Homes Bonus (LGF)	-6,397
	Corporate Items	
9,000	Redundancy Provision	11,200
1,000	Pension Costs	9,750
1,229	Digital Region	0
500	Hardship Fund	500
-500	Review of Management Costs	0
-450	Improved debt collection	-250
6,642	New Homes Bonus (LGF)	5,036
-3,400	Public Health Savings	0
400	Keep Sheffield Working Fund	0
3,000	Contingency - Adults Social Care Pressures	3,716
24,344	Schools and Howden PFI	24,747
0	Enhancements	-1,300
0	Infrastructure Investment in NRQ / St Pauls Place	400
82	Payment to Parish Councils	82
1,000	Fairness Commission	0
2,402	Other	2,874
	<b>Pay Adjustments</b>	-674
	<b>Referendum costs</b>	144

	<b>Re-billing Costs</b>	500
34,694	ITA Levy	31,384
38,237	Capital Financing costs	37,282
35,275	MSF capital financing costs	28,117
-6,000	Contribution from Reserves	5,621
<hr/>		
<b>477,426</b>	<b>Total Expenditure</b>	<hr/> <b>451,248</b> <hr/>
	<b>Financing of Net Expenditure</b>	
-	Revenue Support Grant	-157,460
190,105		
-95,265	NNDR/Business Rates Income	-100,898
-27,800	Business Rates Top Up Grant	-28,342
-	Council Tax income	-164,377
164,256		
0	Collection Fund surplus	-171
<hr/>		
-	<b>Total Financing</b>	<hr/> <b>-451,248</b> <hr/>
<b>477,426</b>		

**Appendix 6a**

**CITY OF SHEFFIELD**

**CALCULATION OF RECOMMENDED COUNCIL TAX FOR 2014/15 REVENUE BUDGET**

1. It be noted that on 15th January 2014, the Council calculated the Council Tax Base 2014/15
  - (a) for the whole Council area as:  
**128,144.18** (item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act")); and
  - (b) for dwellings in those parts of its area to which a Parish precept relates as in the attached Appendix 6c.
2. Calculate that the Council Tax requirement for the Council's own purposes for 2014/15 (excluding Parish precepts) is:  
  
**£ 169,225,440**
3. That the following amounts be calculated for the year 2014/15 in accordance with Sections 31 to 36 of the Act:

- (a) £ **1,447,817,127** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.
- (b) £ **1,278,100,898** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
- (c) £ **169,716,229** being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year (item R in the formula in Section 31B of the Act).
- (d) £ **1,324.4162** being the amount at 3(c) above (Item R), all divided by item T (1(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish Precepts).
- (e) £ **490,789** being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act (as per the attached Appendix 6b).
- (f) £ **1,320.5862** being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by Item T (1(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.

4. To note that the Police and Crime Commissioner for South Yorkshire and the South Yorkshire Fire and Rescue Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the table below.
5. That the Council, in accordance with the Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2014/15 for each part of its area and for each of the categories of dwellings.

### Sheffield City Council (non-parish areas)

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	880.39	1,027.12	1,173.85	1,320.59	1,614.05	1,907.51	2,200.98	2,641.17

## Council 7.03.2014

South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Aggregate of Council tax requirements	1,020.64	1,190.74	1,360.84	1,530.96	1,871.17	2,211.38	2,551.60	3,061.91

### Bradfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	880.39	1,027.12	1,173.85	1,320.59	1,614.05	1,907.51	2,200.98	2,641.17
Bradfield Parish Council	25.30	29.52	33.73	37.95	46.38	54.82	63.25	75.90
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Aggregate of Council tax requirements	1,045.94	1,220.26	1,394.57	1,568.91	1,917.55	2,266.20	2,614.85	3,137.81

### Ecclesfield Parish Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	880.39	1,027.12	1,173.85	1,320.59	1,614.05	1,907.51	2,200.98	2,641.17
Ecclesfield Parish Council	9.77	11.39	13.02	14.65	17.90	21.16	24.41	29.30
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Aggregate of Council tax requirements	1,030.41	1,202.13	1,373.86	1,545.61	1,889.07	2,232.54	2,576.01	3,091.21

### Stocksbridge Town Council

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	880.39	1,027.12	1,173.85	1,320.59	1,614.05	1,907.51	2,200.98	2,641.17
Stocksbridge Town Council	18.72	21.84	24.96	28.08	34.32	40.56	46.79	56.15
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Aggregate of Council tax requirements	1,039.36	1,212.58	1,385.80	1,559.04	1,905.49	2,251.94	2,598.39	3,118.06

6. The Council's basic amount of Council Tax is excessive in accordance with the principles approved under Section 52ZB of the Local Government Finance Act 1992 and therefore will require a referendum

### Appendix 6b

Council Tax Schedule 2014/15	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H
Sheffield City Council	880.39	1,027.12	1,173.85	1,320.59	1,614.05	1,907.51	2,200.98	2,641.17
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Total charge for non-parish areas of Sheffield	1,020.64	1,190.74	1,360.84	1,530.96	1,871.17	2,211.38	2,551.60	3,061.91

Bradfield Parish Council	1,045.94	1,220.26	1,394.57	1,568.91	1,917.55	2,266.20	2,614.85	3,137.81
Ecclesfield Parish Council	1,030.41	1,202.13	1,373.86	1,545.61	1,889.07	2,232.54	2,576.01	3,091.21
Stocksbridge Town Council	1,039.36	1,212.58	1,385.80	1,559.04	1,905.49	2,251.94	2,598.39	3,118.06

**Appendix 6c**

Parish Council Precepts

Parish Council	2013-14			2014-15			Council Tax Increase
	Tax Base	Precepts (£)	Council Tax Band D (£)	Tax Base	Precepts (£)	Council Tax Band D (£)	
Bradfield	6,023.58	224,112	37.2058	6,013.80	228,223	37.9499	2.00%
Ecclesfield	10,217.10	145,310	14.2222	10,182.80	149,167	14.6489	3.00%
Stocksbridge	4,063.11	108,131	26.6129	4,038.90	113,399	28.0768	5.50%
Total/average	20,303.79	477,553	23.5204	20,235.50	490,789	24.2539	3.12%

On being put the vote, the amendment was negatived.

The votes on the amendment were ordered to be recorded and were as follows:-

For the amendment (2) - Councillors Jillian Creasy and Robert Murphy

Against the amendment (75) - Councillors Julie Dore, Mike Drabble, Jack Scott, Roy Munn, Simon Clement-Jones, Clive Skelton, Ian Saunders, Chris Rosling-Josephs, Helen Mirfin-Boukouris, Bryan Lodge, Denise Fox, Karen McGowan, Jayne Dunn, Stuart Wattam, Shaffaq Mohammed, Jackie Drayton, Ibrar Hussain, Talib Hussain, Mohammed Maroof, Rob Frost, Geoff Smith, Sylvia Anginotti, Mary Lea, Harry Harpham, Mazher Iqbal, Colin Ross, Joe Otten, Joyce Wright, Steven Wilson, Garry Weatherall, Penny Baker, Diana Stimely, Roger Davison, Sheila Constance, Chris Weldon, Alan Law, Sue Alston, Andrew Sangar, Cliff Woodcraft, Steve Jones, Tim Rippon, Cate McDonald, Ian Auckland, Bob McCann, George Lindars-Hammond, Robert Johnson, Janet Bragg, Pat Midgley, Jenny Armstrong, Terry Fox, Anthony Downing, David Barker, Isobel Bowler, Nikki Bond, Qurban Hussain, Anders Hanson, Martin

Lawton, Sioned-Mair Richards, Peter Price, Tony Damms, Leigh Bramall, Gill Furniss, Katie Condliffe, David Baker, Richard Crowther, Philip Wood, Alison Brelsford, Neale Gibson, Ben Curran, Adam Hurst, Alf Meade, Trevor Bagshaw, Jackie Satur, Mick Rooney and Ray Satur.

Abstained on the amendment - The Deputy Lord Mayor (Councillor Peter Rippon) and Councillor Keith Hill.

The original Motion, as amended, was put as a Substantive Motion in the following form and carried:-

RESOLVED: That this Council:-

- (1) continues to oppose the unfair cuts imposed on Sheffield by the Government and recognises that by 2015/16 the amount of funding the Council receives from central government will have been cut by over 50%;
- (2) regrets that local government has been targeted disproportionately for cuts, noting that despite only accounting for 7% of public spending it has taken 22% of cuts and recalls comments by The Rt. Hon. Danny Alexander MP, Chief Secretary to the Treasury, that local government has "borne the brunt of deficit reduction";
- (3) believes that the Government continue to target Sheffield alongside towns and cities in the north of England at the same time as some of the wealthiest areas in the country are receiving just a fraction of the cuts;
- (4) confirms that in the financial year 2014/15 the Council will have to generate savings of around £58 million and remains fundamentally disappointed that despite the Administration's continuous pleas to the Liberal Democrats - both at national and local levels - to stand up for Sheffield, they are not acting as a check on the Conservative-led Government;
- (5) notes recent research highlighting the total cuts per household between 2013/14 and 2015/16 see Sheffield losing a total of £308 whilst Windsor & Maidenhead lost only £87 and Wokingham lost £86;
- (6) further notes the recent Joseph Rowntree Foundation Report, 'Coping with the cuts? Local government and poorer communities' states that "Cuts in spending power and budgeted spend are systematically greater in more deprived local authorities than in more affluent ones";
- (7) in addition recognises that these cuts are in addition to increasing cost pressures facing the Council such as rising costs in adult social care, putting local government finance under unsustainable pressure;

- (8) notes recent research has suggesting that by 2015/16 Sheffield will have a similar level of spending power to Surrey and believes that this is fundamentally unfair due to the higher levels of deprivation in Sheffield and Surrey being one of the most affluent areas of the country;
- (9) is shocked that the main opposition group continue to support the cuts imposed on Sheffield and believes that they are more concerned about standing up for the Member of Parliament for Sheffield Hallam, than standing up for Sheffield;
- (10) believes it is completely hypocritical of the main opposition group to attempt to mislead the public with their crocodile tears over individual cuts to Council services when they continue to support the unprecedented level of cuts that the Government are making which is impacting on the services many councils can provide;
- (11) further believes that the main opposition group's continued attempts to mislead local people about Council spending are disgraceful and that this not only denigrates the work of Council officers but is nothing more than a desperate attempt of the main opposition group to deflect the responsibility from the Deputy Prime Minister for making unprecedented levels of cuts to local government which are targeted unfairly at Sheffield at the same time as Conservative-held shires have been given greater protection;
- (12) regrets that cuts to Council spending is not the only area where the main opposition group have failed to stand up for Sheffield and recalls that they have supported the Government's decision to re-allocate European Union funding away from Sheffield which was recently ruled as unlawful by the High Court;
- (13) further regrets that another example of the main opposition group's failure to stand up for Sheffield is their embarrassing silence on the issue of HS2 station location following the Government announcement that its preferred station location for Sheffield City Region is at Meadowhall despite overwhelming economic evidence which demonstrates that an additional 6,500 jobs could be generated by locating the station at the old Sheffield Victoria station, and the fact that in 2012 the Leader of the main opposition group launched a public campaign outside the Victoria station site and wrote an article which included the words "Locating the station somewhere miles out of the City would be a missed opportunity" and "This issue is too important to sit on the fence";
- (14) agrees with the following comments by the Shadow Cabinet Spokesperson for Business, Skills and Development "Locating the station somewhere like Meadowhall would see passengers travel four miles out of the city and therefore the improved journey time to London would be negated. We believe to maximise the benefits of High Speed Rail the station must come to the city centre – and that the old Sheffield Victoria station would make a great location";
- (15) contrasts the main opposition group's failure to stand up for Sheffield with the action of the present Administration who have supported the Fair Deal for Sheffield Campaign and lobbied the Government for a fairer funding deal through numerous meetings and letters to Government Ministers, however, regrets that these pleas have continued to fall on deaf ears;

- (16) notes the contrast with Birmingham City Council where all political parties have come together to make representations to the Government about the impact of the cuts on their city;
- (17) confirms that it is impossible to take such a significant amount of the Council's budget away without having a significant impact on the services that the Council can provide and calls on all parties represented on the Council to come together on a non-political basis to make representations to the Government to receive a fair funding settlement for Sheffield;
- (18) thanks all members of staff across the Council who have contributed to achieving a balanced budget for 2014/15, in this extremely challenging financial climate;
- (19) notes that as a result of budget cuts there could be up to 600 Council posts affected during the financial year 2014/15, including job roles that could be lost through voluntary severance or voluntary early retirement as well as any vacancies that have not been filled;
- (20) expresses sincere and heartfelt sympathy to those members of staff who are losing their jobs through compulsory redundancy and regrets that the Government's cuts agenda has made compulsory redundancies unavoidable;
- (21) notes that the Council workforce has now had to contend with real-term pay reductions over the past four years and notes that pay increments have been frozen since pre-April 2011;
- (22) welcomes the proposal of the present Administration to give an additional £250 to all staff earning under £21,000, noting that this will support Council staff on the lowest incomes and comes on top of the implementation of the Living Wage last year;
- (23) reiterates its thanks to the whole of the Council's workforce for continuing to work hard to serve Sheffield during extremely difficult circumstances and continues to value the hard work and public sector ethos of Council staff;
- (24) recognises that the present Administration has taken all possible action to make savings without hitting frontline services through reducing management costs, accommodation costs and other efficiency measures but the reality is that it is not possible to make the level of cuts that the Government are making to the budget without there being a serious impact on front line Council services;
- (25) however welcomes that the present Administration have made it a priority to provide the greatest level of protection to the services for the vulnerable, which have received a lower level of cut than the Council as a whole, however, regrets that due to the level of cuts imposed by the Government it has not been possible to exempt such services from budget reductions;
- (26) notes that cuts to the South Yorkshire Passenger Transport Executive Budget have meant changes to discretionary bus passes will mean that free bus travel will only take effect from 9:30 a.m.;

- (27) is concerned about the potential for this to impact on the ability of disabled bus pass holders to access education and believes that young people should not be financially disadvantaged due to a disability;
- (28) therefore directs that instead of providing a 1% increase in Members' allowances, in line with the increase in officer pay, this funding should be used to establish a scheme which will be accessed to mitigate against young people facing greater costs to access education which are unavoidable due to a disability;
- (29) welcomes the present Administration's decision to freeze Council tax for the third consecutive year, helping to mitigate against the cost of living crisis inflicted by the present Government;
- (30) further welcomes the action taken by the present Administration to invest in projects to support the local economy, noting the following as just a few examples:
- (i) The Skills Made Easy Programme;
  - (ii) Sheffield Apprenticeship Programme;
  - (iii) RISE graduate internship programme;
  - (iv) Start up loans for young people;
  - (v) SME Loan Fund;
  - (vi) Export Pilot project for 30 companies;
  - (vii) Launched Threshold Companies Initiative for growth SMEs;
  - (viii) Summer Saturdays;
  - (ix) Developed Sheffield City Region Investment Fund;
  - (x) Secured Tax Increment Finance scheme for city centre – 1 of 3 places in UK;
  - (xi) Enterprise programme provided intensive support to over 200 growing SMEs and 150 start ups;
  - (xii) Launch of the Sheffield Economic Masterplan; and
  - (xiii) Series of business summits held, hundreds of businesses engaged;
- (31) welcomes the success of the Keep Sheffield Working Fund which has now been spent on valuable projects to support the economy which is in sharp contrast to the Government's Regional Growth Fund, which is more than 80% unspent despite the fund being several times oversubscribed with bidders and believes that this is just the latest example of the present Government's complete failure to take action to secure a long term sustainable economic recovery;

- (32) believes that it should be a priority for the Council to continue to invest in growing the local economy and therefore directs that the 'Keep Sheffield Working Fund' should receive a further £200,000 of investment;
- (33) further supports the calls that have been made by the present Administration and the Core Cities Group for greater devolution, recognising that decisions around public spending are best made by local leaders and businesses, specifically supporting the Core Cities Prospectus for Growth, and welcomes the actions of the present Administration working alongside Sheffield City Region partners to establish the Combined Authority providing the region with greater opportunity to take control over its economic destiny;
- (34) accordingly instructs the Executive Director, Resources to implement the City Council's Revenue Budget and Capital Programme 2014/2015 in accordance with the details set out in the reports on the Revenue Budget and Capital Programme now submitted with the following amendments:-

	<u>Spend</u> <u>£'000</u>	<u>Income/saving</u> <u>£'000</u>
Rejecting 1% increase in Members' allowances		12
Changes to empty property discounts in respect of Council Tax		200
Fund to mitigate against impact of Transport Authority changes to bus passes on the ability of disabled children to travel to education	12	
Keep Sheffield Working Fund	200	
	<b>212</b>	<b>212</b>

- (35) approves those specific projects included in the 2013/14 to 2017/18 Capital Programme at Appendix 8 of the report on the Capital Programme 2014/15 to 2016/17, with block allocations being included within the Programme for noting at this stage and detailed proposals will be brought back for separate Member approval as part of the monthly monitoring procedures;
- (36) notes the proposed Capital Programme for the 5 years to 2017/18 as per Appendix 8 of the report on the Capital Programme;
- (37) approves the allocations from the Corporate Resource Pool and the policy outlined in Appendix 4 of the report on the Capital Programme such that the commitment from the CRP is limited to one year and no CRP supported schemes are approved beyond 2014-15, and if substantial capital receipts are realised within 2013-14 or

2014-15 a further report will be brought to Members as part of the monthly approval process;

- (38) after noting the joint report of the Chief Executive and the Executive Director, Resources now submitted on the Revenue Budget 2014/15, approves and adopts a net Revenue Budget for 2014/15 amounting to £451.248m, as set out in Appendix 3 of that report, and subsequently amended in the light of paragraph 34 above, as follows:-

Original Budget	<b><u>Summary Revenue Budget</u></b>	Proposed Budget
2013/14		2014/15
£000		£000
	<b>Portfolio budgets:</b>	
81,274	Children Young People and Families	70,612
160,883	Communities	156,726
101,960	Place	99,611
8,741	Policy Performance and Communications	2,358
57,985	Resources	55,541
410,843		384,848
	<b>Corporate Budgets:</b>	
	Specific Grants	
-1,642	Council Tax Freeze Grant for 2013/14	0
0	Council Tax Freeze Grant for 2014/15	-1,968
-9,683	NHS Funding	-12,399
0	Business Rates Transitional Grant	-1,079
-65,068	PFI Grant	-71,116
-4,479	New Homes Bonus (LGF)	-6,397
	Corporate Items	
9,000	Redundancy Provision	11,200
1,000	Pension Costs	9,750
1,229	Digital Region	0
500	Hardship Fund	500
-500	Review of Management Costs	0
-450	Improved debt collection	-250
6,642	New Homes Bonus (LGF)	5,036
-3,400	Public Health Savings	0
400	Keep Sheffield Working Fund	200
3,000	Contingency - Adults Social Care Pressures	3,716
24,344	Schools and Howden PFI	24,747

0	Enhancements	-1,300
0	Infrastructure Investment in NRQ / St Pauls Place	400
82	Payment to Parish Councils	82
1,000	Fairness Commission	0
2,402	Other	2,874
34,694	ITA Levy	31,384
38,237	Capital Financing costs	37,282
35,275	MSF capital financing costs	28,117
-6,000	Contribution from Reserves	5,621
<b>477,426</b>	<b>Total Expenditure</b>	<b>451,248</b>
<b>Financing of Net Expenditure</b>		
-190,105	Revenue Support Grant	-157,460
-95,265	NNDR/Business Rates Income	-100,898
-27,800	Business Rates Top Up Grant	-28,342
-164,256	Council Tax income	-164,377
0	Collection Fund surplus	-171
<b>-477,426</b>	<b>Total Financing</b>	<b>-451,248</b>
(39)	approves a Band D equivalent Council Tax of £1,282.75 for City Council services, i.e. at the same level as 2013/14;	
(40)	approves the Revenue Budget allocations and Budget Implementation Plans for each of the services, as set out in Appendix 2 of the Revenue Budget report, subject to the amendments outlined in paragraph 34 above;	
(41)	notes the latest 2013/14 budget monitoring position;	
(42)	approves the Treasury Management and Annual Investment Strategies set out in Appendix 7 of the Revenue Budget report and the recommendations contained therein;	
(43)	approves the Minimum Revenue Provision (MRP) Statement set out in Appendix 7 of the Revenue Budget report;	
(44)	agrees that authority be delegated to the Director of Finance to undertake Treasury Management activity, to create and amend appropriate Treasury Management Practice Statements and to report on the operation of Treasury Management activity on the terms set out in these documents;	
(45)	approves the proposed amount of compensation to Parish Councils for the loss of council tax income in 2014/15 at the levels shown in the table below paragraph 186 of the Revenue Budget report;	

- (46) approves the proposed changes to empty property discounts in respect of Council Tax, as set out in the Revenue Budget report;
- (47) agrees that the Members' Allowances Scheme for 2013/14 and onwards, approved by the Council on 15th May, 2013, be also implemented for 2014/15, but no annual increase be implemented during 2014/15 in relation to Basic, Special Responsibility (including the Pensions Authority), Co-optees and Dependent Carers' Allowances;
- (48) approves a Pay Policy for 2014/15 as set out in Appendix 8 of the Revenue Budget report;
- (49) notes that, based on the estimated expenditure level of £451.248m set out in paragraph 38 above, the amounts shown in part B below would be calculated by the City Council for the year 2014/15, in accordance with Sections 32 to 36 of the Local Government Finance Act 1992;
- (50) notes the precepts issued by local parish councils which add £490,789 to the calculation of the budget requirement in accordance with Sections 31 to 36 of the Local Government Finance Act 1992;
- (51) notes the information on the precepts issued by the South Yorkshire Police and Crime Commissioner and the South Yorkshire Fire and Civil Defence Authority, together with the impact of these on the overall amount of Council Tax to be charged in the City Council's area;

**Appendix 6a**

**CITY OF SHEFFIELD**

**CALCULATION OF RECOMMENDED COUNCIL TAX FOR 2014/15 REVENUE BUDGET**

1. It be noted that on 15th January 2014, the Council calculated the Council Tax Base 2014/15
  - (a) for the whole Council area as:  
**128,144.18** (item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act")); and
  - (b) for dwellings in those parts of its area to which a Parish precept relates as in the attached Appendix 6c.
2. Calculate that the Council Tax requirement for the Council's own purposes for 2014/15 (excluding Parish precepts) is:  
**£ 164,376,335**
3. That the following amounts be calculated for the year 2014/15 in accordance with Sections 31 to 36 of the Act:
  - (a) **£ 1,442,968,022** being the aggregate of the amounts which the Council

estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.

- (b) £ **1,278,100,898** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
- (c) £ **164,867,124** being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year (item R in the formula in Section 31B of the Act).
- (d) £ **1,286.5752** being the amount at 3(c) above (Item R), all divided by item T (1(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish Precepts).
- (e) £ **490,789** being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act (as per the attached Appendix 6b).
- (f) £ **1,282.7452** being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by Item T (1(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.

4. To note that the Police and Crime Commissioner for South Yorkshire and the South Yorkshire Fire and Rescue Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the table below.

5. That the Council, in accordance with the Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2014/15 for each part of its area and for each of the categories of dwellings.

**Sheffield City Council (non-parish areas)**

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	855.16	997.69	1,140.22	1,282.75	1,567.80	1,852.85	2,137.91	2,565.49
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Aggregate of Council tax requirements	995.41	1,161.31	1,327.21	1,493.12	1,824.92	2,156.72	2,488.53	2,986.23

**Bradfield Parish Council**

	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	855.16	997.69	1,140.22	1,282.75	1,567.80	1,852.85	2,137.91	2,565.49
Bradfield Parish Council	25.30	29.52	33.73	37.95	46.38	54.82	63.25	75.90
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Aggregate of Council tax requirements	1,020.71	1,190.83	1,360.94	1,531.07	1,871.30	2,211.54	2,551.78	3,062.13
<b>Ecclesfield Parish Council</b>								
	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	855.16	997.69	1,140.22	1,282.75	1,567.80	1,852.85	2,137.91	2,565.49
Ecclesfield Parish Council	9.77	11.39	13.02	14.65	17.90	21.16	24.41	29.30
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Aggregate of Council tax requirements	1,005.18	1,172.70	1,340.23	1,507.77	1,842.82	2,177.88	2,512.94	3,015.53
<b>Stocksbridge Town Council</b>								
	Valuation Band							
	A	B	C	D	E	F	G	H
Sheffield City Council	855.16	997.69	1,140.22	1,282.75	1,567.80	1,852.85	2,137.91	2,565.49
Stocksbridge Town Council	18.72	21.84	24.96	28.08	34.32	40.56	46.79	56.15
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Aggregate of Council tax requirements	1,014.13	1,183.15	1,352.17	1,521.20	1,859.24	2,197.28	2,535.32	3,042.38

6. The Council's basic amount of Council Tax is not excessive in accordance with the principles approved under Section 52ZB of the Local Government Finance Act 1992, therefore no referendum is required.

**Appendix 6b**

Council Tax Schedule 2014/15	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H
Sheffield City Council	855.16	997.69	1,140.22	1,282.75	1,567.80	1,852.85	2,137.91	2,565.49
South Yorkshire Fire & Rescue Authority	43.36	50.59	57.81	65.04	79.49	93.95	108.40	130.08
South Yorkshire Police Authority	96.89	113.03	129.18	145.33	177.63	209.92	242.22	290.66
Total charge for non-parish areas of Sheffield	995.41	1,161.31	1,327.21	1,493.12	1,824.92	2,156.72	2,488.53	2,986.23
Bradfield Parish Council	1,020.71	1,190.83	1,360.94	1,531.07	1,871.30	2,211.54	2,551.78	3,062.13
Ecclesfield Parish Council	1,005.18	1,172.70	1,340.23	1,507.77	1,842.82	2,177.88	2,512.94	3,015.53

Stocksbridge Town Council	1,014.13	1,183.15	1,352.17	1,521.20	1,859.24	2,197.28	2,535.32	3,042.38
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**Appendix 6c**

Parish Council Precepts

Parish Council	2013-14			2014-15			Council Tax Increase
	Tax Base	Precepts (£)	Council Tax Band D (£)	Tax Base	Precepts (£)	Council Tax Band D (£)	
Bradfield	6,023.58	224,112	37.2058	6,013.80	228,223	37.9499	2.00%
Ecclesfield	10,217.10	145,310	14.2222	10,182.80	149,167	14.6489	3.00%
Stocksbridge	4,063.11	108,131	26.6129	4,038.90	113,399	28.0768	5.50%
Total/average	20,303.79	477,553	23.5204	20,235.50	490,789	24.2539	3.12%

The votes on the Substantive Motion were ordered to be recorded and were as follows:-

For the Motion (56)

- Councillors Julie Dore, Mike Drabble, Jack Scott, Roy Munn, Clive Skelton, Ian Saunders, Chris Rosling-Josephs, Helen Mirfin-Boukouris, Bryan Lodge, Denise Fox, Karen McGowan, Jayne Dunn, Stuart Wattam, Jackie Drayton, Ibrar Hussain, Talib Hussain, Mohammed Maroof, Geoff Smith, Mary Lea, Harry Harpham, Mazher Iqbal, Joyce Wright, Steven Wilson, Garry Weatherall, Sheila Constance, Chris Weldon, Alan Law, Steve Jones, Tim Rippon, Cate McDonald, George Lindars-Hammond, Robert Johnson, Janet Bragg, Pat Midgley, Jenny Armstrong, Terry Fox, Anthony Downing, David Barker, Isobel Bowler, Nikki Bond, Qurban Hussain, Martin Lawton, Sioned-Mair Richards, Peter Price, Tony Damms, Leigh Bramall, Gill Furniss, Richard Crowther, Philip Wood, Neale Gibson, Ben Curran, Adam Hurst, Alf Meade, Jackie Satur, Mick Rooney and Ray Satur.

Against the Motion (22)

- Councillors Simon Clement-Jones, Shaffaq Mohammed, Jillian Creasy, Robert Murphy, Rob Frost, Sylvia Anginotti, Colin Ross, Joe Otten, Keith Hill, Penny Baker, Diana Stimely, Roger Davison, Sue Alston, Andrew

Sangar, Cliff Woodcraft, Ian Auckland, Bob McCann, Anders Hanson, Katie Condliffe, David Baker, Alison Brelsford and Trevor Bagshaw.

Abstained on the Motion (1) - The Deputy Lord Mayor (Councillor Peter Rippon).

(Note: The Deputy Lord Mayor (Councillor Peter Rippon) took the Chair during this item of business, the Lord Mayor (Councillor Vickie Priestley) having left the meeting at approximately 5.00pm.)